



Senate
Office of the Secretary

SEVENTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
First Regular Session)

'17 FEB 21 P5:31

RECEIVED BY:

SENATE

S.B. No. 1343

Introduced by Senator **SONNY ANGARA**

AN ACT
CREATING AN ADVANCED STUDIES DEVELOPMENT PROGRAM FOR
EXCEPTIONAL EMPLOYEES FROM THE GOVERNMENT AND THE PRIVATE
SECTOR AND FOR OTHER PURPOSES

EXPLANATORY NOTE

Thousands of Filipino students have acquired advanced degrees and specialized training in foreign countries through various scholarships grants either of local or foreign funding. While these local and overseas scholarship programs have produced a sizeable number of high-level professionals for the country, these programs have also resulted in a significant brain drain for our country. Moreover, some of the returning scholars have not found the opportunity the maximum utilization of newly acquired knowledge and training. As a result, many of them leave the country in search of greener pastures abroad.

It is imperative that the Philippines should devise a program for overseas education and training for the brightest and most promising Filipinos who are already employed (or self-employed) in a branch of science or technology along identified priority areas. Such a program shall affect the pooling together of all foreign and local (public or private) sponsorship intended for further education, enrichment and training of exceptionally able and highly motivated and employed Filipinos.

The proposed legislation endeavors to provide the Philippines a continuing supply of highly trained leaders for industry, research and academe. Under the bill, the maximum utilization of returning talents will be coordinated under a single governing body where all scholarships under foreign and local sponsorship are pooled together.

Approval of the bill is, thus earnestly requested.

SONNY ANGARA



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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1. Short Title.** – This bill shall be known as the “**Pensionado Act of 2017.**”

2

3 **SEC. 2. Declaration of Policies.** – Human resources developments are essential for
4 economic development and progress. In the pursuit of economic development and
5 progress, the state shall give priority to the creation of a critical mass of elite
6 professionals who shall take the lead in harnessing science, technology and related
7 disciplines towards accelerating the productivity of the country’s human resources.

8

9 Consonant with this trust, it is hereby declared a policy of the state to devise a
10 program for exceptionally able and highly motivated employees, preferably age 30-40,
11 from the government, the private sector and/or the self-employed to undertake
12 advanced studies in a branch of science, technology or related fields of learning on
13 which depends the development and progress of the country. As such, it shall provide
14 for fellowships to enable them to pursue advanced studies or research in their field of
15 expertise.

16

17 The state shall develop a critical mass of first-rate specialist in various disciplines
18 and areas of specializations vital to national development to form a collective national
19 “think tank” who shall place continuously their knowledge and skills at the service of the
20 nation, be it in industry, the academe or the highest policy-making levels of government,
21 with the government taking the lead in harnessing their knowledge and skills for the
22 greatest good of the country.

1 **SEC. 3. Definition of Terms.** – For purposes of this Act, the following terms are
2 hereunder defined accordingly:

- 3
- 4 a) Post-graduate – formal degree course program of training/research requiring at
5 least a Master's Degree for entry; a student pursuing such program;
- 6
- 7 b) Advanced studies – a post-graduate problem-oriented program of studies and/or
8 research, not necessarily leading to a degree, undertaken for further
9 specialization or advanced knowledge in a specific field of a study, or to acquire
10 specialized knowledge and/or skills in a particular area of science or technology;
11 and
- 12
- 13 c) Pensionado – a Filipino citizen selected and supported by the Philippine
14 government under this program to undertake advanced studies in selected
15 institutions of higher learning or recognized research centers, in fields relevant to
16 the officially-declared priority areas for development.

17

18 **SEC. 4. Establishment of a Program.** – There shall be established under the
19 Commission on Higher Education, hereafter referred to as CHED, in coordination with
20 the non-government organizations (NGOs), the private sector and other government
21 agencies, namely, the National Economic and Development Authority (NEDA), the
22 Department of Trade and Industry (DTI), the Department of Science and Technology
23 (DOST) and the Department of Education (DepEd), fellowship program to be called as
24 the "Pensionado Program" for Filipinos employed in the government and the private
25 sectors and those who are self-employed.

26

27 The program shall pool together all fellowships, scholarships, training grants
28 sponsored or extended by foreign government, agencies and other bodies, as well as
29 by local agencies and organizations, whether public or private, intended for advanced
30 studies in international centers of advanced learning, scholarship and research.

31

32 **SEC. 5. Establishment of a National Secretariat; Functions and Composition.** –
33 There shall be established a National Secretariat, hereafter referred to as the
34 *Secretariat*, with the following functions:

- 35
- 36 a) Identify, and assist in negotiations with sponsors (foreign and local, public and
37 private) of fellowships, scholarships and grants;
- 38 b) Provide assistance to the selection panel in accomplishing its work;

- 1 c) Provide the Pensionados continuing assistance from the time of selection thru
2 the time of their return to the country, including assistance for the productive
3 utilization of their newly-gained expertise;
4 d) Serve as the administrative arm of the government for the program; and
5 e) In general, promulgate and implement the policies and guidelines governing
6 the Program.

7
8 The National Secretariat shall be headed by an Executive Officer with the rank of
9 Assistant Secretary, to be appointed by the President of the Republic of the Philippines
10 upon the recommendation of the CHED. Members of the Secretariat shall consist of
11 representatives from the National Economic and Development Authority (NEDA),
12 Department of Trade and Industry (DTI), the Department of Science and Technology
13 (DOST) and the Commission on Higher Education (CHED). These representatives
14 shall be seconded to the Secretariat for a period of one year, subject to renewal every
15 year. Service rendered thereat shall be considered as part of their performance for
16 promotions purposes.

17
18 **SEC. 6. Number of Pensionados and Length of Grant.** – There shall be selected
19 twenty-four (24) fellows annually – three (3) fellows for each priority discipline/industry
20 field of the eight (8) vital disciplines or areas of specializations identified by the CHED in
21 consultation with the NEDA as frontiers or new areas essential for pushing the
22 economic and social development thrusts of the country. The scholarship shall be for a
23 period not exceeding three (3) years.

24
25 **SEC. 7. Selection Process.** – There shall be a Selection Panel under the Secretariat
26 consisting of three (3) university presidents and two (2) eminent members from the
27 academe to be appointed by the CHED. They shall serve on a staggered basis for the
28 purposes of continuity and consistency, each for a term of three (3) years. The
29 Selection Panel shall make the final selection of the Pensionados from among the
30 nominees from the academe, industry and research centers. The integrity and
31 objectives of the program are paramount considerations for the panel in making the
32 selection.

33
34 **SEC. 8. Qualifications.** – In order to qualify for the Fellowship Program, the applicant
35 must be:

- 36
37 a) A Filipino citizen;
38 b) Gainfully employed;

- 1 c) A college degree graduate, with honors;
- 2 d) With demonstrated leadership and proven exceptional performance in his/her
- 3 present work;
- 4 e) Enthusiastic in undergoing further training; and
- 5 f) Willing to sign a contract requiring him/her to return to his/her job in another
- 6 capacity after training.

7

8 **SEC. 9. *Place of Study.*** – The Pensionados shall be sent to a foreign country well-
9 known for its advanced stage in particular discipline of area of specialization. Training
10 and education may be an academic institution, research and development (R&D) center
11 or a major industrial establishment with and R&D program. It may or may not lead to an
12 advanced academic degree.

13

14 **SEC. 10. *Assistance to Grantees.*** – The Pensionado is entitled to the following
15 benefits:

- 16
- 17 a) Up to three (3) years leave with pay, including allowances and other benefits;
- 18 b) One economy round-trip air fare to and from the host country plus other travel
- 19 expenses required for foreign travel;
- 20 c) Clothing allowance to be determined by the Secretariat;
- 21 d) Monthly stipend while on study abroad, of such amount to determined by the
- 22 Secretariat;
- 23 e) Books/Instructional Materials/Research allowance of such amount to be
- 24 determined by the Secretariat; and
- 25 f) Health, Travel and Insurance fees of such amount to be determined by the
- 26 Secretariat.

27

28 **SEC. 11. *Program Funding.*** – The cost of each fellowship grant shall be shared by the
29 Pensionado's employer and the National Government. The employer pays the salary,
30 allowances and other benefits due the Fellow as employed during one year period of
31 advanced studies overseas while the national Government, thru the program, shall be
32 responsible for items b, c, d, e, and f as enumerated in Section 10 hereof. With the
33 transfer of all pertinent foreign and local grants for coordination under the Program, the
34 government, through the Program, may negotiate bilateral arrangements with hosts
35 governments, host universities, host research institutions and host corporations to share
36 at least 50% of the total cost of items b, c, d, e, and f under Section 10 hereof.

1 The National Government may also negotiate bilateral agreements with host
2 governments, host universities, research institutions and corporations to enable our
3 scholars to stay abroad and continue their studies or training at a minimal cost to the
4 national Government. A sharing program can be established where the host
5 government, host-universities, research institutions and corporations can pick up of the
6 expenses of the scholars while he is abroad.

7
8 **SEC. 12. Service Obligation.** – Immediately upon completion of the studies or training,
9 a fellow shall be required to return to his job or in another capacity approved by the
10 Secretariat and serve on a full-time basis for a minimum period equivalent to twice the
11 period covered by the fellowship grant. In addition, the scholar shall be required to hold
12 seminars or training sessions for employees from the government and the private
13 sectors on topics related to the course or training he has completed. Any recipient of
14 the program who has not completed his course shall reimburse the Fellowship the grant
15 received or render service to the sponsoring agency or company for a period equivalent
16 to the period covered by the fellowship grant. Any Pensionado who violates the service
17 obligation imposed under this section shall reimburse the sponsoring agency or
18 company and the national Government of the Fund assistance received under this act in
19 full or in part as the case may be.

20
21 **SEC. 13. Mechanism for Utilization of Returned Fellows.** – There shall be
22 established and developed a National Network of Specialized Institutes for Advanced
23 Studies in universities selected by CHED in consultation with the DOST and other
24 appropriate agencies to be determined by the Secretariat to provide returned scholars
25 an office, laboratory, library and conference facilities for their continuing activities. The
26 Institute shall also serve as a place for an Exchange Program and Collaborative
27 Research among local and international scientist and scholars in priority areas of
28 research and development.

29
30 The National Government may, thru CHED and/or the National Secretariat,
31 negotiate bilateral agreements with foreign government, universities, research
32 institutions and corporations, public and private, to effect exchange of scholars and
33 scientists for collaborative advanced studies, as well as to equip the Institute for
34 purposes of benefit to the cause of scholar and scientists for collaborative advanced
35 studies, as well as to equip the Institute for purposes of benefit to the cause of scholarly
36 or scientific advancement and national development.

1 A sharing program may be established whereby the host
2 government/university/institution/ corporation can pick up part of the expenses of the
3 Fellow in pursuit of his/her Fellowship.

4
5 **SEC. 14. Appropriations.** – The amount necessary to carry out the initial
6 implementation of this Act shall be drawn from the savings of the national government.
7 Thereafter, the funds necessary for the continuous implementation of the program shall
8 be included in the General Appropriations Act. The Program shall receive 2% from the
9 share of the DOST and 1% from the share of the Philippine Youth Commission in the
10 Bases Conversion Development Authority (BCDA) proceeds.

11
12 **SEC. 15. Transfer of other fellowship, scholarship and training grants.** – All foreign
13 and locally sponsored fellowship, scholarship and training grants will be transferred to
14 the program for coordination. With respect to government employees who may be
15 affected by the transfer, the pertinent rules and regulations of the Civil Service
16 Commission (CSC) shall apply.

17
18 **SEC. 16. Implementing Rules and Regulations.** – Within ninety (90) days from the
19 approval of this Act, the Secretariat shall promulgate the necessary rules and
20 regulations for the effective implementation of the provisions thereof.

21
22 **SEC. 17. Repealing Clause.** – All laws, decrees, orders, rules and regulations, or
23 portions thereof inconsistent with this Act are hereby repealed or modified accordingly.

24
25 **SEC. 18. Separability Clause.** – In the event wherein any of the provisions of this Act
26 is declared unconstitutional, the validity of the other provisions shall not be affected by
27 such declaration.

28
29 **SEC. 19. Effectivity.** – This Act shall take effect fifteen (15) days after its publication in
30 the Official Gazette or in at least two (2) national newspapers of general circulation.

31
32 *Approved,*