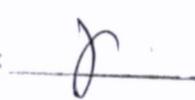


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SENATE
S. B. No. 1522

RECEIVED BY: 

Introduced by Sen. Juan Miguel F. Zubiri

AN ACT
INSTITUTING A NATIONAL LAND USE POLICY, PROVIDING THE
IMPLEMENTING MECHANISMS THEREFOR, AND FOR OTHER PURPOSES

EXPLANATORY NOTE

A national land use policy is a primary tool to achieve national development and social equity. No less than President Rodrigo Roa Duterte emphasized its importance during his Second State of the Nation Address on July 24, 2017 when he mentioned that the passage of the National Land Use Act is one of his administration's priority.

A national land use policy is envisioned to provide a policy for the rational, holistic and just allocation, utilization, management and development of our land resources. It includes the parameters that will guide planning at the national and local levels.

This proposed national land use policy also provides for guidelines in major areas, as follows: agricultural lands, forestlands and watersheds, coastal zones, mineral lands, energy resource lands, settlements development areas, industrial development areas, tourism development and heritage areas. Land use and physical planning shall at all times adhere to important policies and principles that promote:

- a) sustainable development and just management of resources;
- b) environmental integrity and stability;
- c) disaster risk-reduction and climate change resiliency;
- d) food security;
- e) protection of prime agricultural lands;
- f) water security;
- g) rational settlements development;
- h) physical and economic integration;
- i) agrarian reform, urban land reform and rural development;
- j) private-public partnership;
- k) people empowerment, decentralization, social justice and equity;
- l) respect and protection of the rights of indigenous cultural communities and indigenous peoples;
- m) protection of the rights of basic sectors;
- n) deeper understanding of our history and culture;
- o) energy security; and
- p) market orientation within the framework of ecological and intergenerational factors.

Planning processes at all levels shall include mandatory consultation in a bottom-up, top-down approach. Meanwhile, plans shall be subject to review and shall include clear timelines for their approval and adoption. The proposed national land use measure addresses the vital issues of agrarian reform, climate change, the completion of a national database and geo-hazard mapping and disaster risk reduction and management. These issues had emerged and exerted great impact on the Philippines since Congress had first initiated the crafting of a national land use policy, more than two decades ago.

The proposed national land use policy will also harmonize existing laws governing the allocation, utilization, development and management of land resources. Furthermore, conflicting land uses and interests of our growing population over limited land resources show the need to institutionalize a comprehensive national land use policy.

In view of the foregoing, the passage of this measure is earnestly urged.



JUAN MIGUEL F. ZUBIRI



'17 JUL 26 P5:47

SENATE

S. B. No. 1522

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Introduced by Sen. Juan Miguel F. Zubiri

**AN ACT
INSTITUTING A NATIONAL LAND USE POLICY, PROVIDING THE
IMPLEMENTING MECHANISMS THEREFOR, AND FOR OTHER PURPOSES**

*Be it enacted by the Senate and the House of Representatives of the Philippines
in Congress assembled:*

CHAPTER I

INTRODUCTORY PROVISIONS

SECTION 1. *Title.* - This Act shall be known and cited as the "*National Land Use Act of 2017*".

SEC. 2. *Declaration of Principles and Policies.* - All lands of the public domain, waters, minerals, coal, petroleum, and other mineral oils, all forces of potential energy, fisheries, forests or timber, wildlife, flora and fauna, and other natural resources are owned by the state. With the exception of agricultural lands, all other natural resources shall not be alienated.

Pursuant to the constitutional provision or mandate, it is the policy of the State to provide for a rational, holistic, and just allocation, utilization, management, and development of the country's land to ensure their optimum use, consistent with the principle of sustainable development.

The State shall recognize the need for rational, optimal and sustainable settlements development, consistent with the principles of environmental management and equitable access to land and security.

Toward this end, the State shall institutionalize land use and physical planning as mechanisms for identifying, determining, and evaluating appropriate land use and allocation patterns that promote and ensure:

- a) Sustainable management and utilization of natural resources;
- b) Maintenance and preservation of environmental integrity and stability specifically the perpetual protection of permanent forests and watershed for the attainment of food, water and energy sufficiency;

- 1 c) Disaster risk-reduction and climate change resiliency;
- 2 d) Protection of prime agricultural lands for food security in basic commodities
- 3 with emphasis on self-sufficiency in rice and corn;
- 4 e) Water security through sustainable development and management of water
- 5 resources towards water security;
- 6 f) Settlements, transportation and infrastructure development in support of
- 7 urban, rural and regional development and inclusive growth;
- 8 g) Harmony between the rights and the varied interests of every Filipino within
- 9 the framework of people empowerment, decentralization, social justice, and equity;
- 10 h) Respect for and protection of the sustainable traditional resource rights of the
- 11 Indigenous Cultural Communities/Indigenous Peoples (ICCs/IPs) to their ancestral
- 12 domains to ensure their economic, social, and cultural well-being as well as recognition
- 13 of the applicability of customary laws and sustainable traditional resource use and
- 14 management, knowledge, and practices in ancestral domains in compliance with free and
- 15 prior informed consent of ICC/IPs;
- 16 i) Protection of the rights of basic sectors to equitable access to the country's
- 17 land;
- 18 j) Protection, preservation, and development of the Filipino historical, cultural and
- 19 built cultural heritage and resources for the deeper understanding of our history and
- 20 culture as a people;
- 21 k) Attainment of energy security and self-sufficiency; and
- 22 l) Market orientation where the interplay of market forces and fair trade within
- 23 the framework of ecological development and equity consideration is encouraged and
- 24 adopted as the basic parameter in achieving efficiency in land use and allocation.

25 It is also the policy of the State to ensure that local government units (LGUs) share
26 with the national government the responsibility of managing and maintaining ecological
27 balance within their territorial jurisdiction as stated in the 1987 Constitution and the 1991
28 Local Government Code (LGC) or Republic Act 7160.

29 Guided by the principle that the use of land bears a social function and that all
30 economic agents shall contribute to the common good, landowners, land tenure holders,
31 in the case of forestlands, be it an individual, communal, corporate or group shall be held
32 responsible for developing and conserving their lands thereby making their lands
33 productive and supportive of environmental stability.

34 **SEC. 3. Scope.** - This Act shall apply to all lands whether public, private,

1 government-owned, and/or in the possession of individuals, communities, indigenous
2 people, or groups of people, to provide for a rational, holistic, and just allocation,
3 development and management of land including such activities that bear impact on said
4 resources.

5
6 **CHAPTER II**
7 **DEFINITIONS**

8 **SEC. 4. Definition of Terms.** - As used in and for purposes of this Act, the
9 following terms shall mean:

10 a) **"Agricultural land"** shall refer to land of public domain which have been
11 devoted to agricultural activity as defined in Republic Act No. 6657, as amended and not
12 further classified for residential, commercial or industrial use and such other uses as may
13 be provided by law;

14 b) **"Agricultural land use conversion"** shall refer to the undertaking of any
15 development activity which modifies or alters the physical characteristics of agricultural
16 lands to render them suitable for non-agricultural purposes with an approved order of
17 conversion issued exclusively by the Department of Agrarian Reform (DAR);

18 c) **"Alienable and disposable (A&D) lands"** shall refer to lands of the public
19 domain which have been delineated, classified, and certified as open and available for
20 disposition under the provisions of Commonwealth Act No.141, otherwise known as the
21 "Public Land Act," as amended;

22 d) **"Ancestral domains"** shall refer to all areas generally belonging to ICCs/IPs
23 as defined in Republic Act No. 8371, otherwise known as the "Indigenous Peoples Rights
24 Act (IPRA) of 1998;"

25 e) **"Basic Sector"** shall refer to a group of people not referring to any organized
26 groups such as but not limited to women, youth, elderly, differently-abled, peasants and
27 fisher folk;

28 f) **"Basic Shelter"** shall refer to any subdivision unit, housing unit or
29 condominium satisfying the barest minimum shelter requirements under the minimum
30 design standards of Batas Pambansa Blg. 220;

31 g) **"Comprehensive Land Use Plan (CLUP)"** shall refer to a document
32 embodying a set of policies and guidelines, accompanied by official maps and similar
33 illustrations, that serves as principal basis for determining the future land use of lands
34 and natural resources for production and protection purpose within the territorial

1 jurisdiction of the city or municipality. It represents the community-desired pattern of
2 population distribution and proposes future allocation of land resources to various land-
3 using activities. It identifies the allocation, character, and extent of the areas of land
4 resources to be used for different purposes and includes the processes and the criteria
5 employed in the determination of the land use. It has a long-term perspective,
6 encompassing a minimum of ten (10) years;

7 h) "**Comprehensive land use planning**" shall refer to the act of defining the
8 allocation, utilization, development and management of all lands within a given territory
9 or jurisdiction according to the inherent characteristic of the land itself and supportive of
10 sustainable, economic, demographic, socio-cultural and environmental objectives as an
11 aid to decision-making and legislation;

12 i) "**Coastal area/zone**" shall refer to a band of dry land and the adjacent ocean
13 space (water and submerged land) in which terrestrial processes and uses directly affect
14 oceanic processes and uses, and vice versa. Its geographic extent may include areas
15 within a landmark limit of one (1) kilometer from the shoreline at high tide to include
16 mangrove swamps, brackish water ponds, *nipa* swamps, estuarine rivers, sandy beaches
17 and other areas within a seaward limit of 200 meters isobath to include coral reefs, algal
18 flats, seagrass beds, and other soft-bottom areas. For purposes of initiating and
19 implementing sustainable coastal resources protection and management, it shall include
20 foreshore lands;

21 j) "**Critical habitats**" shall refer to areas outside protected areas as defined in
22 Republic Act No. 7586, otherwise known as the "National Integrated Protected Areas
23 System Act of 1992", that are known habitats of threatened species and designated as
24 such based on scientific data taking into consideration species endemicity and/or
25 richness, presence of human-made pressures/threats to the survival of wildlife living in
26 the area, among others;

27 k) "**Critical watershed**" shall refer to a drainage area of a river system
28 supporting existing and proposed hydro-electric power, domestic water consumption,
29 irrigation works or existing water facilities needing immediate protection and
30 rehabilitation to minimize erosion and improve water yield. It shall be closed for logging
31 until it is fully rehabilitated;

32 l) "**Cultural heritage**" shall refer to the totality of cultural properties preserved
33 and developed through time and passed on for posterity;

34 m) "**Customary laws**" shall refer to a body of written and/ or unwritten rules,

1 usages, customs and practices traditionally and continually recognized, accepted, and
2 observed by respective ICCs/IPs, consistent with the IPRA;

3 n) "**Development plan**" shall refer to a document that defines the activities or
4 measures that the national government or local government units (LGU's) intend to
5 implement in order to achieve a defined set of development goals. It integrates the
6 socio-economic and sectoral plans of the national government or its instrumentality or a
7 particular LGU with land use or physical framework plans. It may include an analysis of
8 problems and resources, definition of goals and objectives, policy guidelines, project and
9 target achievements, and an implementation mechanism which defines the roles and
10 contributions expected from the government and the private sector. Development plans
11 include the national-level Medium-Term Philippine Development Plan (MTPDP) and its
12 counterpart plans at the regional, provincial and local levels called the Medium-Term
13 Regional Development Plan (MTRDP), the Provincial Physical Framework and
14 Development Plan (PPFDP) and the Comprehensive Development Plan (CDP). These
15 plans are translated into medium-term investment programs, also prepared at the
16 national, regional and local levels, where programs, projects and activities derived from
17 the development plans are ranked, prioritized, and matched with investment financing
18 capacities;

19 o) "**Ecologically-fragile lands**" shall refer to lands within the critical watershed,
20 brackish and freshwater wetlands, pasture lands, and croplands which require
21 rehabilitation and whose continued unsustainable use would adversely affect the
22 productivity of lowland agricultural areas and the stability of the upland ecosystem;

23 p) "**Ecotourism**" shall refer to sustainable tourism or travel to a given natural
24 area with exotic or threatened ecosystems or a heritage area to observe wildlife or to
25 help preserve nature, in the process providing for community participation, protection
26 and management of natural resources, culture and indigenous knowledge systems and
27 practices, environmental education and ethics, as well as economic benefits fostered and
28 pursued for the enrichment of host communities and the satisfaction of visitors;

29 q) "**Energy resource lands**" shall refer to lands where naturally occurring or
30 indigenous energy resources exist in sufficient quantity or quality as to be economically
31 viable for exploration, development, production, utilization, and distribution process;

32 r) "**Energy resources**" shall refer to surface or subsurface substances that serve
33 as energy sources. These are traditionally mineral fuel deposits such as coal, petroleum,
34 natural gas or renewable resources from geothermal, hydro reservoirs, or non-

1 conventional sources such as ocean waves, solar, wind, biomass, and other similar
2 resources which serve the same purpose;

3 s) "**Environmentally critical areas**" shall refer to areas declared by law as: (a)
4 protected areas pursuant to Republic Act No. 7586 or the NIPAS Act of 1992; (b) areas
5 for natural parks, watershed reserves, wildlife preserves, and sanctuaries; (c) areas set
6 aside as aesthetic potential tourist spots; (d) areas which constitute the habitat of any
7 endangered or threatened species or indigenous Philippine wildlife (flora and fauna); (e)
8 areas of unique historic, archaeological, or scientific interests; (f) areas which are
9 traditionally occupied by ICCs/IPs; (g) areas with critical slopes; (h) areas exposed to
10 geologic and hydro-meteorologic hazards; (i) prime agricultural lands; (j) recharge areas
11 of aquifers; (k) water bodies; (l) mangrove areas; (m) coral reefs; (n) mossy and old-
12 growth forests; (o) rivers and river banks; (p) swamp forest and marshlands; and (q)
13 foreshore lands. This term shall also include other terrestrial, aquatic and marine areas
14 that need special protection and conservation measures because they are ecologically
15 fragile or they are needed for food security and food self-sufficiency as determined by
16 concerned agencies and LGUs in consultation with the concerned sectors;

17 t) "**Estuary**" shall refer to a wetland type where the river mouth widens into a
18 marine ecosystem, the salinity of which is intermediate between salt and freshwater
19 where tidal action is an important biophysical regulator;

20 u) "**Exhausted energy resource lands**" shall refer to specific energy resource
21 sites whose energy reserves of the desired type(s) are no longer in sufficient quantity or
22 quality to justify additional expenditure for their extraction and utilization as certified by
23 the Department of Energy;

24 v) "**Exhausted mineral lands**" shall refer to specific sites whose mineral
25 deposits are no longer in sufficient quantity or quality to justify additional expenditure for
26 their extraction and utilization as may be determined by the latest technology available;

27 w) "**Exhausted mineral resources**" shall refer to a situation where the mineral
28 resources in specific sites are no longer in sufficient quantity or quality to justify additional
29 expenditure for extraction or utilization as determined by the Mines and Geosciences
30 Bureau and approved by the DENR;

31 x) "**Flood plain**" shall refer to the portion of a river valley adjacent to a river
32 channel which is covered with water when river overflows its banks at flood stages. The
33 plain usually consists of silt deposited by the stream;

34 y) "**Flood-prone areas**" shall refer to low lying areas usually adjacent to large

1 or active water bodies and therefore experience regular or seasonal inundation as a result
2 of changes in the mean water level of these bodies or because of land reclamation and
3 other artificial interference with the natural processes;

4 z) **"Food security"** shall refer to the policy objective of meeting the food
5 availability, accessibility, quality and affordability requirements of the present and future
6 generations of Filipinos in a sustainable manner, through local production or importation,
7 only when there is shortage established based on a micro level situation, or both, based
8 on the country's existing and potential resource endowments and related production
9 advantages, and consistent with the overall national development objectives and policies;

10 aa) **"Food self-sufficiency"** shall refer to the policy objective of meeting the
11 food requirements through intensive local food production in a sustainable manner based
12 on the country's existing and potential resource endowments and related production
13 advantages;

14 bb) **"Forestlands"** shall refer to lands of the public domain classified and/or
15 determined as needed. They include all permanent forests or forest reserves, forest
16 reservations and all remaining unclassified lands of the public domain;

17 cc) **"Foreshore land"** shall refer to the part of the shore which is alternately
18 covered and uncovered by the ebb and flow of the tide;;

19 dd) **"Free and Prior Informed Consent "** refers to consensus of all members
20 of the ICCs/IPs to be determined in accordance with their respective customary laws and
21 practices, free from any external manipulation, interference and coercion, and obtained
22 after fully disclosing the intent and scope of the activity, in a language and process
23 understandable to the community;

24 ee) **"Geo-hazards"** shall refer to natural and human-induced geological
25 processes that have potential to cause destruction and pose a threat or risk to human life
26 and property;

27 ff) **"Geo-hazard prone areas"** shall refer to areas frequently visited and/or
28 vulnerable or prone to experience weather/climatic, hydrologic, geologic, and other
29 natural calamities;

30 gg) **"Heritage Zones"** refer to historical, anthropological, archaeological and
31 artistic geographical areas and settings that are culturally significant to the country as
32 declared by the National Museum and/or National Historical Commission of the
33 Philippines, pursuant to R.A. No. 10066 or the National Cultural Heritage Act of 2009;

34 hh) **"Illegal agricultural land conversion"** shall refer to any activity that

1 modifies or alters the physical characteristics of agricultural lands to render them suitable
2 for non-agricultural purposes without an approved order of conversion from the DAR
3 Secretary;

4 ii) **"Improvements"** shall refer to all types of buildings and residential units,
5 walls, fences, structures or construction of all kinds of fixed character or are adhered to
6 the soil but shall not include trees, plants, growing fruits, and other fixtures that are mere
7 super impositions on the land, and the value of improvements shall not be less than fifty
8 percent (50%) of the assessed value of the property;

9 jj) **"Inclusive growth"** refers to ensuring that the economic opportunities
10 created by growth are available to all, particularly the poor, to the maximum possible
11 extent;

12 kk) **"Indigenous Cultural Communities/Indigenous Peoples
13 (ICCs/IPs)"** shall refer to groups of people or homogenous societies identified under
14 Republic Act No. 8371 or the "Indigenous People's Rights Act (IPRA)";

15 ll) **"Indigenous energy resources"** shall refer to energy resources, which
16 originate or occur naturally in the Philippines;

17 mm) **"Inland waters"** shall refer to waters, which are not coastal and marine
18 waters not subject to acquisitive prescription consistent with the provisions of Presidential
19 Decree No. 1067, otherwise known as the "Water Code of the Philippines";

20 nn) **"Inter-tidal sand flat"** shall refer to a juvenile fish-feeding area and
21 habitat for crustaceans. The littoral gravel and sand biotopes are also used by important
22 wintering ground and roosting/feeding grounds of indigenous migratory birds;

23 oo) **"Integrated watershed management"** shall refer to a planning
24 strategy or program for watershed areas that complement environmentally-sound soil
25 and water management practices with mechanisms for ensuring greater responsibility,
26 involvement, or participation of individuals, groups, communities and other stakeholders
27 benefiting from these areas and water-related infrastructure;

28 pp) **"Key biodiversity areas"** shall refer to sites that are nationally and
29 globally significant for biodiversity conservation primarily containing species that require
30 site-scale conservation to prevent extinction in the short-term and medium-term. Such
31 species may be nationally and globally threatened , restricted-range and/or nationally
32 and globally significant congregations of species;

33 qq) **"Lagoon"** shall refer to a semi-enclosed coastal basin with limited
34 freshwater input, high salinity and restricted circulation which often lies behind sand

1 dunes. It is often highly productive and habitat for variety of plants and animal, serves
2 as nurseries of prawns and shrimps and also site for harbor, aquaculture, industry and
3 recreation;

4 rr) **"Land"** shall refer to resources, both natural and man-made, found on the
5 surface, below, and above the ground including inland waters and the air therein;

6 ss) **"Land use"** shall refer to the manner of utilization of land, including its
7 allocation, development, and management;

8 tt) **"Land use classification"** shall refer to the act of delineating or allocating
9 lands according to protection land use, production land use, settlements development,
10 and infrastructure development as defined and provided for in this Act;

11 uu) **"Land sub-classification"** shall refer to the act of determining and
12 assigning specific uses of classified lands of the public domain, such as forest or timber
13 lands, alienable or disposable agricultural lands, national parks, and mineral lands in
14 accordance with existing laws and this Act;

15 vv) **"Mandatory public hearings/consultations"** shall refer to the
16 mechanism to ensure the active participation of concerned sectors in all affected areas
17 in land use planning from the local to the national level. It involves giving effective notice
18 of hearing/consultation to concerned sectors within an affected area through direct
19 written invitations, using regular mail or electronic means, and publication/posting in
20 conspicuous places, conduct of a reasonable number of hearings in or proximate to the
21 specific area affected, and solicitation of positions and the public presentation and public
22 confirmation of the planning results in the specific area affected before the final adoption
23 of the plans;

24 ww) **"Minerals"** shall refer to all naturally occurring inorganic substance in solid,
25 gas, liquid or intermediate state excluding energy materials such as coal, petroleum,
26 natural gas, radioactive materials and geothermal energy;

27 xx) **"Mineral exploration"** shall refer to the systematic searching or
28 prospecting for mineral resources;

29 yy) **"Mineral lands"** shall refer to lands where mineral resources are found;

30 zz) **"Mineral resources"** shall refer to any concentration of minerals/rocks with
31 potential economic value;

32 aaa) **"Mudflat"** shall refer to a wetland type that is usually an unvegetated area,
33 dominated by muddy substrate which provides rich feeding grounds for vertebrates such
34 as fish and water birds and also important in preventing soil erosion;

1 bbb) "**National Integrated Protected Areas System (NIPAS)**" shall refer to
2 the classification and administration of all designated protected areas to maintain
3 essential ecological processes and life-support systems, to preserve genetics diversity, to
4 ensure sustainable use of resources found therein, and to maintain their natural
5 conditions to the greatest extent possible;

6 ccc) "**National Land Use Commission (NLUC)**" shall refer to the highest land
7 use policy making body created under Section 14 of this Act;

8 ddd) "**National Parks**" shall refer to a forest reservation essentially of natural
9 wilderness character which has been withdrawn from settlement, occupancy or any form
10 of exploitation except in conformity with approved management plan and set aside as
11 such exclusively to conserve the area or preserve the scenery, the natural and historic
12 objects, wild animals and plants therein and to provide enjoyment of these features in
13 such areas;

14 eee) "**National physical framework plan**" shall refer to an indicative plan
15 containing the policy areas promoting the most appropriate and rational use of land and
16 other physical resources such as but not limited to protection, production, settlement and
17 infrastructure land use. It provides policy guidelines for all decisions relating to land use
18 and environmental management, to prevent and mitigate the adverse effects of
19 inappropriate resource utilization on the country's food security and food self-sufficiency
20 on rice and corn, the people's welfare and their environment. It embodies both policies
21 and strategies necessary to carry out goals and objectives of this Act;

22 fff) "**Network of Protected Areas for Agriculture and Agro-industrial**
23 **Development (NPAAAD)**" shall refer to agricultural areas identified by the Department
24 of Agriculture through the Bureau of Soils and Water Management (BSWM) in
25 coordination with the National Mapping and Resource Information Authority (NAMRIA) in
26 order to ensure the efficient utilization of land for agriculture and agro-industrial
27 development and promote sustainable growth. The NPAAAD covers all irrigated areas,
28 all irrigable lands already covered by irrigation projects with firm funding commitments,
29 all alluvial plains, land highly suitable for agriculture whether irrigated or not, agro-
30 industrial croplands or lands planted to industrial crops that support the validity of existing
31 agricultural infrastructure and agro-based enterprises, highlands or areas located at an
32 elevation of five hundred (500) meters or above and have the potential for growing semi-
33 temperate and high value crops, all agricultural lands that are ecologically fragile the
34 conversion of which will result in serious environmental degradation, and all mangrove

1 areas and fish sanctuaries;

2 ggg) "**Non-agricultural land use conversion**" shall refer to the act of changing
3 the current use of a piece of non-agricultural land into some other uses;

4 hhh) "**Non-government organization**" shall refer to a private and non-profit
5 voluntary organization which is committed to the task of political, socio-economic,
6 physical, cultural and environmental development and established primarily to provide
7 service to marginalized sectors in these areas;

8 iii) "**Patrimonial properties**" refer to all the properties belonging to the State
9 that are not intended for public use or for public service for the development of national
10 wealth;

11 jjj) "**People's organization**" shall refer to a private, non-profit, voluntary and
12 community-based organization with membership constituency established primarily to
13 provide service to its members and the community in general;

14 kkk) "**Physical framework plans**" shall refer to indicative plans based on
15 comprehensive land use plans (CLUPs) and national policies whether national, regional,
16 or provincial which provide policy guidelines for all decisions relating to land use and
17 environmental management to prevent or mitigate the adverse effects of inappropriate
18 resource utilization on food security, the people's welfare and their environment. it
19 embodies both policies and strategies necessary to carry out development goals and
20 objectives;

21 ll) "**Premature or illegal conversion of agricultural lands**" shall refer to
22 any activity that modifies or alters the physical characteristics of agricultural lands to
23 render them suitable for non-agricultural purposes without an approved order of
24 conversion from the DAR Secretary;

25 mmm) "**Prime agricultural lands**" shall refer to all irrigated areas; all irrigable
26 lands already covered by irrigation projects with firm funding commitments; all rainfed
27 areas planted to rice and other crops; all alluvial plain lands highly suitable for agriculture
28 whether irrigated or not, agro-industrial croplands or lands presently planted to industrial
29 crops that support the viability of existing agricultural infrastructure and agro-based
30 enterprises, highlands, or areas located at elevation of 500 meters or above and have
31 the potential for growing semi-temperate and high value crops; all agricultural lands that
32 are ecologically fragile, the conversion of which will result in serious environmental
33 degradation, and mangrove areas and fish sanctuaries;

34 nnn) "**Production land use**" shall refer to the direct and indirect utilization of

1 land to generate outputs resulting from the following activities, but not limited to:
2 agricultural, fish, farming or aquaculture, timber production, agro-forestry, grazing and
3 pasture, mining, indigenous energy resource development, industry, and tourism;

4 ooo) "**Protected areas**" shall refer to portions of land set aside by reason of
5 their unique physical and biological significance, managed to enhance biological diversity,
6 and protected against destructive human exploitation. For purposes of this Act, it shall
7 include agricultural lands identified and delineated under Section 29 hereof;

8 ppp) "**Protection land use**" shall refer to the utilization of land
9 primarily for food, water and energy security, rehabilitation, conservation, and protection
10 purposes for the promotion of the country's ecological and life-support systems;

11 qqq) "**Public domain**" shall refer to lands that belong to the State which may
12 be any of the following: agricultural, forest or timber, mineral, or national park as
13 provided for in the Constitution;

14 rrr) "**Public lands**" shall refer to lands which have not been subject to private
15 property rights or subject to sale or other modes of acquisition or concession under the
16 general laws, and are devoted to public use;

17 sss) "**Reclassification of agricultural lands**" shall refer to the act of
18 specifying how agricultural lands shall be utilized for non-agricultural uses such as
19 residential, industrial, or commercial purposes through the local planning and zoning
20 processes pursuant to Republic Act No. 7160 or the Local Government Code of 1991 and
21 subject to the requirements and procedure for conversion. It is equivalent to land sub-
22 classification, as defined in this Act for classified lands of the public domain and also
23 includes the reversion of non-agricultural lands to agricultural use;

24 ttt) "**Resettlement sites**" shall refer to areas identified by the appropriate
25 national agency or by the local government unit, with respect to areas within its
26 jurisdiction which shall be used for the relocation of the underprivileged and homeless,
27 as defined under Republic Act No. 7279 or the "Urban Development and Housing Act
28 (UDHA)";

29 uuu) "**River basin**" shall refer to the portion of land drained by a river and its
30 tributaries. It encompasses the entire land surface dissected and drained by many
31 streams and creeks that flow downhill into one another, and eventually into one river.
32 The final destination is an estuary or an ocean;

33 vvv) "**Settlements**" shall refer to formal and informal communities or built-up
34 residential areas where people prefer to live in land areas classified, zoned, or converted

1 for current or future residential or housing development purposes, including socialized
2 housing zones for the homeless and underprivileged citizens;

3 www) "**Settlements development**" shall refer to any improvement on existing
4 formal or informal residential or housing settlements or any proposed development of
5 certain areas for residential or mass housing settlement purposes. It also involves the
6 spatial distribution of population, identification of the roles and functions of key urban
7 centers, determination of relationships among settlement areas, and the provision of
8 basic services and facilities of identified major residential or housing settlement areas or
9 growth centers. It is also concerned with the interrelationship of settlements as they
10 develop and establish functional linkages based on their respective resource endowments
11 and comparative advantages;

12 xxx) "**Shoreline**" shall refer to the line where shore and water meet;

13 yyy) "**Significant caves**" shall refer to caves which contain materials or
14 possess features that have archaeological, cultural, ecological, historical or scientific value
15 as determined by the Department of Environment and Natural Resources (DENR) in
16 coordination with the scientific community and the academe;

17 zzz) "**Socialized housing**" shall refer to housing programs and projects
18 undertaken by the government or the private sector for the underprivileged and homeless
19 citizens which shall include sites and services development, long-term financing,
20 liberalized terms on interest payments, and such other benefits in accordance with the
21 UDHA;

22 aaaa) "**Socialized housing zones**" shall refer to lands identified and
23 designated by local government units as sites for socialized housing, pursuant to Article
24 IV of Republic Act No. 7279 or the UDHA, and its implementing guidelines. It shall include
25 areas that are presently occupied by the urban poor, as well as those identified as
26 resettlement areas as defined herein;

27 bbbb) "**Sustainable development**" shall refer to the development objective of
28 meeting the needs of the present generation without compromising the ability of future
29 generations to meet their own needs consistent with the principles of social equity,
30 efficiency, and environmental integrity;

31 cccc) "**Stakeholder**" shall refer to an individual, social group or organization
32 that has a direct or indirect interest in an activity, project, resources, or decision;

33 dddd) "**Tourism development areas**" shall refer to specific sites for tourism
34 development located in areas identified as priorities in the national, regional, and inter-

1 regional area specific tourism master plans and other sector plans such as eco-tourism
2 and agri-tourism sites, including those designated through legislative and executive
3 issuances such as tourist spots, tourist zones and tourism ecozones which can be
4 developed into tourism estates or integrated resort, leisure, and recreation complexes,
5 and other tourism related facilities;

6 eeee) "**Tourism Enterprise Zone**" refers to an area designated as tourism
7 enterprise zone by the Tourism Infrastructure and Enterprise Zone Authority pursuant to
8 the provisions of RA 9593 otherwise known as the Tourism Act of 2009;

9 ffff) "**Tourism estates**" shall refer to large tracts of land with well-defined
10 boundaries in any area identified in the Philippine tourism master plan and regional
11 tourism master plan, by proclamation of the President and/or by an act of Congress
12 including local legislation. Such land shall be suitable for the development of an
13 integrated tourism and resort complex including but not limited to accommodation
14 facilities, food and beverage outlets, convention and meeting areas, sports, recreational
15 and leisure centers and commercial outlets among others. It shall be provided with roads,
16 water supply facilities, power and utilities like potable water, drainage sewerage disposal,
17 solid waste disposal system and other necessary infrastructure. The estate shall be under
18 one unified and continuous management;

19 gggg) "**Tourist spot**" shall refer to a particular area/site/spot, human-made or
20 natural, known for its unique tourist/visitor-drawing attributes and activities. It may be
21 classified according to its social, cultural, natural, historical, scientific, religious, and
22 recreational significance;

23 hhhh) "**Tourist zone**" shall refer to a geographic area with well-defined
24 boundaries proclaimed as such by the President of the Philippines and/or by acts of
25 Congress. No development projects for any purpose shall be initiated and introduced
26 within the zone prior to the formulation of a tourism master development plan which shall
27 be undertaken in coordination with the Department of Tourism (DOT) and the Tourism
28 Infrastructure and Enterprise Zone Authority (TIEZA). A tourist zone is established for
29 the enhancement and/or the conservation of cultural and historical heritage and for the
30 appreciation and enjoyment of the local population and its visitors;

31 iiiii) "**Urban areas**" shall refer to all cities regardless of their population density
32 and to municipalities with population density of at least Five hundred (500) persons per
33 square kilometer;

34 jjjj) "**Urbanizable areas**" shall refer to sites and lands which, considering

1 present characteristics and prevailing conditions, display marked and great potential of
2 becoming urban areas within a period of five (5) years;

3 kkkk) "**Urban forestry or Green Space**" shall refer to the establishment and
4 management of forest in urban environment for the physiological and psychological well-
5 being of the people;

6 llll) "**Water security**" shall refer to the sufficient access throughout the year
7 to the minimum daily requirement of clean water to maintain a healthy life;

8 mmmm) "**Water use**" shall refer to the appropriation of water for domestic,
9 municipal, irrigation, power generation, inland fisheries, poultry and livestock raising,
10 industrial and commercial, environmental, and recreational use and other purposes;

11 nnnn) "**Watershed**" shall refer to a land area drained by a stream or fixed body
12 of water and its tributaries having a common outlet for surface runoff;

13 oooo) "**Zoning**" shall refer to the process of delineating the specific uses of lands
14 in accordance with the approved Comprehensive Land Use Plan (CLUP) within the
15 territorial jurisdiction of a city/municipality and specifying the conditions for their
16 regulation; subject to the limitations imposed by law and competent authority; and,

17 pppp) "**Zoning ordinance or ZO**" shall refer to a local law passed by the
18 *Sangguniang Bayan* or *Panglunsod* approving the development control/zoning plan in
19 accordance with an approved or adopted CLUP for the city/municipality, and providing
20 for the regulations and other conditions on the uses of land including the limitation on
21 the infrastructure that may be placed thereon within the territorial jurisdiction of a city or
22 municipality. It incorporates the protected areas under Section 13(a) and the protected
23 agricultural lands under Section 29 of this Act.

24 25 **CHAPTER III**

26 **PHYSICAL FRAMEWORK AND LAND USE PLANS**

27 **SEC. 5. National Land Use Planning Process.** – The land use and physical
28 planning process shall be formulated following a combined bottom-up and top-down
29 approach. The National Land Use Commission (NLUC) shall draft the National Physical
30 Framework Plan (NPPF) which shall have a timeframe of thirty (30) years, with regular
31 review and updating every ten (10) years. The NPPF, which guides the planning and
32 management of the country's land and other physical resources at the national and sub-
33 national levels, shall indicate broad spatial directions and policy guidelines on settlements
34 development, production land use, protection land use, social services and utilities, and

1 transportation and communication. The Regional Physical Framework Plans (RPFs),
2 Provincial Physical Framework and Development Plans (PPFDs), and Comprehensive
3 Land Use Plans (CLUPs), which shall also have a 30-year timeframe and cover the physical
4 development of their respective territories, shall be consistent with the national physical
5 framework plan: *Provided*, That the integration and harmonization of the physical
6 framework plans at all levels shall be iterative to ensure that the concerns of both top
7 and bottom levels of government are considered. The physical and land use plans
8 prepared at all levels shall have internal consistency specifically on, but not limited to,
9 the development, management and conservation of forestlands found within a given
10 territory and the linkages of the major land use categories to ensure their
11 complementation in the utilization, development and management of resources.

12 The NLUC shall issue procedural guidelines which shall guide the formulation and
13 integration/harmonization process: *Provided*, That NEDA, HLURB, DILG and other
14 agencies will continue to issue guidelines on the content of the plans consistent with their
15 respective agency mandates.

16 **SEC. 6. City and Municipal Land Use Plans.** – The City/Municipal Planning
17 and Development Office (C/MPDO), in consultation with concerned sectors through
18 mandatory conduct of public hearings, shall prepare the CLUP to determine the specific
19 uses of land and other physical resources therein including areas co-managed with the
20 national government and, as appropriate, the ancestral domain areas. The CLUP shall be
21 consistent with the PPFD and shall define the city/municipal development vision,
22 appropriate economic, environmental and social development policies, densities and
23 transportation system.

24 The CLUP may be formulated as a component of a Comprehensive Land Use and
25 Development Plan (CLUDP), which merges the traditionally separate CLUP and
26 comprehensive development plan to address the disconnect between spatial and sectoral
27 factors and to ensure the complementation between the medium- and long-term
28 concerns.

29 The CLUP shall be translated into a zoning ordinance by the concerned *Sanggunian*
30 to regulate the uses of land, including the limitations on height, density and bulk of
31 buildings and other infrastructure that may be placed thereon.

32 **SEC. 7. Provincial Physical Framework and Development Plans (PPFD).**
33 – In consultation with concerned sectors, the Provincial Planning and Development Office
34 (PPDO) shall prepare a Provincial Physical Framework and Development Plan (PPFD)

1 which shall define the province's development vision, economic and social development
2 policies, general land uses, and inter-city/municipal transportation system. The PPFDP
3 shall harmonize the land use plans of component cities and municipalities, taking into
4 consideration shared resources and planning concerns, and define the uses of land and
5 other resources within the province consistent with the policies in the regional physical
6 framework plan. The programs, projects and activities prescribed in the PPFDP shall be
7 integrated into the provincial development investment program. The PPDO shall submit
8 the PPFDP to the Provincial Land Use Policy Council (PLUPC), created under Section 20
9 of this Act, for review and endorsement to *Sangguniang Panlalawigan*, which shall adopt
10 the same pursuant to Section 468 (2) (vii) of RA 7160 or the Local Government Code.

11 **SEC. 8. Regional Physical Framework Plans.** – In consultation with
12 concerned sectors, the Regional Land Use Policy Council (RLUPC) shall define the desired
13 spatial arrangement of land-using activities in the entire region, consolidating and
14 harmonizing the provincial physical framework plans of provinces and independent cities
15 within the territorial jurisdiction of the region. The regional physical framework plan,
16 which depicts an end-state scenario toward which efforts and activities are directed, shall
17 consist of spatially-based and area-focused policies, consistent with those in the national
18 framework for physical planning, to guide detailed physical, socio-economic, sectoral and
19 investment planning.

20 **SEC. 9. National Physical Framework Plan.** –The National Land Use
21 Commission (NLUC) created in Section 14 herein, in consultation with the concerned
22 sectors through the mandatory conduct of public hearings, shall formulate, periodically
23 update and ensure the implementation of a national PHYSICAL framework plan that shall
24 prescribe and influence the country's land use and physical development. THE NFPF shall
25 operationalize the policies provided in this act and will be the basis for adopting land use
26 and physical planning-related guidelines and standards, including zoning and other land
27 use control standards that will guide the formulation of city/municipal zoning ordinances.

28 The policies prescribed in the NFPF shall be integrated into the MTPDP and
29 Medium-Term Philippine Investment Program.

30

31

CHAPTER IV

32

FRAMEWORK FOR LAND USE PLANNING

33

34

SEC. 10. Priorities in Land Use Allocation and Planning. - In projecting
spatial allocation for different land uses, the LGUs shall first exclude areas under

1 protection land use of Section 13(a) hereof, national parks, energy resource lands, and
2 prime agricultural lands to ensure ecological integrity, energy supply, and promote food
3 security. Areas with prior rights and those with site-specific resources for basic services,
4 such as but not limited to, water and indigenous energy resources, shall also be excluded.
5 Spatial allocation and planning shall then proceed in accordance with Sections 12 and 13
6 hereof with priorities given to integrated watershed management areas, socialized
7 housing sites, fisherfolk settlement in coastal areas, and waste disposal sites.

8 **SEC. 11. Adoption of Multiple Uses of Land Resources.** - The primary and
9 alternative uses of a specific land resource shall be determined and evaluated prior to
10 any decision for the assignment of its use. Areas feasible for sustainable land resource
11 use may be considered multiple-use zones wherein settlements , tourism, agriculture,
12 forestry, agro-forestry and extraction activities and other income-generating or livelihood
13 activities may be allowed: *Provided*, That multiple uses of land resources shall be
14 excluded in areas identified as protection land use: *Provided, further*, That such land
15 resources shall be in accordance with priorities in land use allocation and planning and
16 that no reclassification shall be allowed.

17 **SEC. 12. Basic Land Use Planning Considerations.** - In determining the
18 various land uses, the people and their productive activities and the need for functional
19 open spaces and preservation areas as well as the various interrelationships of the
20 physical characteristics of the land and other elements therein shall be considered, among
21 others, the following:

22 (a) Availability of natural resources including indigenous energy resources for
23 energy security and self-sufficiency;

24 (b) Geology, geomorphology, geologic hazard, climate, soil, vegetative cover,
25 demography and slope;

26 (c) Economic, environmental, cultural, social and related development
27 activities;

28 (d) Existing government policies on land and natural resources allocation,
29 utilization, management and disposition;

30 (e) Technological changes/advancement;

31 (f) Existing customary rights for the protection of indigenous peoples and
32 vulnerable groups including women and urban poor; and

33 (g) Inventory of prior and existing rights, to harmonize determination of land
34 use.

1 **SEC. 13. Categories of Land Uses for Planning Purposes.** In determining
2 and defining the national, regional and provincial framework plans, and CLUPs, land uses
3 shall be grouped into four major functional uses as follows:

4 **(a) Protection Land Use** shall refer to the use of land primarily for food, water
5 and energy security, rehabilitation, conservation, and protection purposes for the
6 promotion of the country's ecological and life-support systems. Planning for protection
7 land use intends to achieve food self-sufficiency in rice and corn, water and energy
8 security, environmental stability and ecological integrity, ensure a balance between
9 resource use and the preservation of some areas with environmental, aesthetic,
10 educational, cultural, heritage and historical significance, and protect people and human-
11 made structures from the ill-effects of natural hazards. All lands, either public or private,
12 under protection land use shall be permanently conserved, preserved, rehabilitated and
13 protected from all other land uses, disposition, intrusion, utilization and development that
14 is not consistent from its existing uses. Areas under this category also include those
15 covered by Republic Act No. 7586 or the NIPAS Law and other coastal and marine
16 protected areas, those areas outside NIPAS but nonetheless require protection because
17 of their outstanding physical and aesthetic features, anthropological significance, and
18 biological diversity, and those areas prone to natural hazards. Areas outside the coverage
19 of the NIPAS law include, but are not limited to the following:

- 20 a.1. Old-growth forests and mossy;
- 21 a.2. Areas with more than 50% in slope gradient;
- 22 a.3. Mangrove and fish sanctuaries, pursuant to Republic Act No. 8435 or the
23 "Agriculture and Fisheries Modernization Act of 1997" and Republic Act No. 8550 or "The
24 Philippine Fisheries Code of 1998";
- 25 a.4. Buffer zones or strips/easements, pursuant to Presidential Decree No. 705,
26 amending Presidential Decree No. 389, otherwise known as the "Forestry Reform Code
27 of the Philippines" and Presidential Decree No. 1067 or the "Water Code of the
28 Philippines";
- 29 a.5. Salvage zones along foreshore areas, freshwater swamps and marshes,
30 plazas and heritage/historic sites, pursuant to Presidential Decree No. 2146;
- 31 a.6. Watersheds supporting domestic water supply;
- 32 a.7. Utility easement like transmission lines of power companies, oil and gas
33 facilities, cell sites, and domestic water lines;
- 34 a.8. Amenity areas or those with high aesthetic values, pursuant to Presidential

1 Decree No. 2146;

2 a.9. Natural and human-made areas/sites of cultural, historical and
3 anthropological significance, which are declared as such by internationally recognized
4 organizations and concerned national agencies;

5 a.10. Critical habitats as provided in Republic Act No. 9147 or the "Wildlife
6 Resources Conservation and Protection Act";

7 a.11. Significant caves under Republic Act 9072 or the "National Caves and Cave
8 Resources Management and Protection Act"; or

9 a.12. Key biodiversity areas under Executive Order 578 Series of 2006 or the
10 "National Biodiversity Policy".

11 **(b) Production Land Use** shall refer to the direct and indirect utilization of land
12 resources for crop, fishery, livestock and poultry production, forestry, agroforestry,
13 mining, industry, energy development, indigenous energy exploration and development,
14 and tourism. Planning for production land shall determine the most efficient, sustainable,
15 and equitable manner of utilizing, developing and managing land for productive purposes.
16 Areas included in this category are agricultural lands, fishing grounds, coastal and marine
17 zones, production forest which comprise lands 18% to 50% in slope gradient such as:
18 residual dipterocarps, rangelands for grazing purposes, industrial tree
19 plantation/Integrated Forest Management Agreement (IFMA), community based forest
20 management areas and other reforestation projects, mineral lands or mining areas and
21 reservations, energy resource lands, industrial development areas, and tourism
22 development areas where productive activities could be undertaken to meet the country's
23 requirements for food security, economic growth and development.

24 **(c) Settlements Development** shall refer to any improvement on existing
25 settlements in urban and rural areas or any proposed development of certain areas for
26 settlement purposes involving the spatial distribution of population, identification of the
27 roles and functions of key urban centers, determination of relationships among settlement
28 areas, and the provision of basic services and facilities to such settlement. The
29 settlements development plan ensures for the present and future generation the
30 following: i) effective integration of activities within and among settlements, allowing
31 efficient movement of people and production of commodities through the provision of
32 appropriate land, infrastructure, and facilities; and ii) access of the population to housing,
33 education, health care, recreation, transportation and communication, sanitation, and
34 basic utilities such as water, power, waste disposal, and other services.

1 (d) **Infrastructure Development** shall refer to the availability or supply of
2 basic services and fostering of economic and other forms of integration necessary for
3 producing or obtaining the material requirements of Filipinos, in an efficient, responsive,
4 safe and ecologically friendly built environment. It covers sub-sectors of transportation,
5 communications, water resources, and social infrastructure: *Provided*, That the
6 determination of functional uses of lands within ancestral domains shall consider
7 traditional resource and management systems that do not endanger the lives of the
8 people and property of the local community and neighboring areas or increase the
9 vulnerability of the natural environment to the effects of natural and human-induced
10 geological processes.

11 CHAPTER V

12 IMPLEMENTING STRUCTURE AND MECHANISMS

13 Article I

14 NATIONAL LAND USE COMMISSION

15 **SEC. 14. Creation of the National Land Use Commission (NLUC).** - The
16 National Land Use Commission, hereinafter referred to as NLUC, is hereby created as a
17 Commission under the Office of the President. It shall exercise the powers and
18 responsibilities of the current National Land Use Committee which is hereby abolished.
19 The NLUC shall act as the highest policy making body on land use and resolve land use
20 policy conflicts between or among agencies, branches, or levels of the government. It
21 shall integrate efforts, monitor developments relating to land use and the evolution of
22 policies. It may also establish Regional Offices.

23 **SEC. 15. Composition of the NLUC.** - The NLUC shall be composed of the
24 following.

- 25 a) The President of the Republic of the Philippines as Chairperson;
- 26 b) The Director-General of the National Economic and Development Authority
27 (NEDA) and Secretary of the Department of Environment and Natural
28 Resources as Vice-Chairpersons;

29 The President may designate from among the two Vice-Chairpersons a Chief
30 Executive Officer who shall supervise the day-to-day affairs of the NLUC.

31 The members shall be:

- 32 c) The Chairperson of the Housing and Urban Development Coordinating Council
33 (HUDCC), the Secretaries of the Department of Agriculture (DA), the Department of
34 Agrarian Reform (DAR), the Department of Trade and Industry (DTI), the Department of

1 Public Works and Highways (DPWH), the Department of Transportation (DOTr), the
2 Department of Tourism (DOT), the Department of Interior and Local Government (DILG),
3 the Department of Justice (DOJ), the Department of Science and Technology (DOST),
4 the Department of Finance (DOF), the Department of Energy (DOE) and the Chairperson
5 of the National Commission on Indigenous Peoples (NCIP);

6 The Department Secretaries and the Chairperson of the NCIP may designate a
7 representative with a rank not lower than Assistant Secretary and Commissioner,
8 respectively: *Provided*, That the designated representative shall be on a permanent basis.

9 d) A representative each from the Leagues of Provinces, Cities and Municipalities;

10 e) A representative each from four (4) basic sectors directly involved in land use,
11 namely: urban poor, farmer-peasants, fisherfolk, and indigenous peoples who shall be
12 appointed by the President of the Philippines based on the nomination and
13 recommendation of the respective sectoral councils of the National Anti-Poverty
14 Commission (NAPC). At least two (2) sectoral representatives shall be women;

15 f) Two (2) representatives from private subdivisions, and housing developers;
16 and

17 g) Two (2) representatives from the accredited association of professionals
18 dealing on land use such as but not limited to urban and regional planners, environmental
19 planners, architects, geologists and geodetic engineers;

20 A consultative body shall likewise be convened by the NLUC at least once a year
21 or as often as may be necessary. It shall be composed of representatives from the
22 Leagues of Municipalities, Cities, and Provinces, other government agencies not
23 represented in the NLUC, and from non-government sectors such as the private sector,
24 non-government organizations (NGOs) and people's organizations (POs), and the
25 academic community.

26 **SEC. 16. Powers and Functions.** - The NLUC shall have the following powers
27 and functions:

28 a) Advise the President of the Philippines and the NEDA Board on all matters
29 concerning land use and physical planning;

30 b) Integrate and harmonize all laws, guidelines and policies relevant to land use
31 and physical planning to come up with a rational, cohesive, and comprehensive national
32 land use framework;

33 c) Formulate policies and endorse land use and physical planning-related policies
34 that may be formulated by the Regional Land Use Policy Council (RLUPC), created under

1 Section 21 of this Act, and concerned agencies as well as promulgate zoning and other
2 land use control standards and guidelines which shall guide the formulation of land use
3 plans and zoning ordinances by local governments;

4 d) Prepare, periodically review and if necessary, update the national framework
5 for physical planning to provide the general framework for the spatial development
6 directions for the entire country and sub-national levels;

7 e) Review and endorse all land use and physical planning related guidelines;

8 f) Monitor and coordinate the gathering of data, the conduct of studies pertaining
9 to land use planning including studies on the management of identified land uses and
10 such other studies not undertaken by other government agencies;

11 g) Recommend to the President of the Philippines the adoption, passage, or
12 amendment of laws to ensure that sectoral programs, plans, projects, and activities,
13 including local government initiatives affecting land use are consistent with national
14 development objectives;

15 h) Coordinate with and assist other government agencies and LGUs in planning,
16 developing, and implementing their land use classification programs, and provide, to the
17 extent possible, technical assistance and guidance;

18 i) Monitor and coordinate the activities of concerned agencies and entities of the
19 government, as well as LGUs, in the enforcement and implementation of policies and
20 regulations relating to land use and resource management and development;

21 j) Monitor and coordinate activities in the establishment of a national land
22 resource information and management system of concerned agencies that shall integrate
23 and process information on land use and allocation generated by the various national
24 government agencies; define information requirements at various levels; and standardize
25 information inputs and outputs including scales and symbols used in territorial and
26 sectoral maps;

27 k) Be the repository of all RPFs, PPFDPs and CLUPs and all data and information
28 pertaining to land and land use;

29 l) Call on any department, bureau, office, agency, or instrumentality of the
30 government, and or private entities and organization for cooperation, support, and
31 assistance in the performance of its functions;

32 m) Decide and resolve policy conflicts and territorial jurisdiction on land use
33 between or among agencies, branches, or levels of the government and act on unresolved
34 land use policy conflicts at the regional level elevated by the Regional Land Use Policy

1 Council (RLUPC);

2 n) Adopt rules of procedures for the orderly and expeditious conduct of meetings
3 and other business of the Council; and

4 o) Perform such other acts and functions and exercise such other powers as may
5 be necessarily implied, inherent, incident, or related to the foregoing.

6 **SEC. 17. NLUC TECHNICAL SECRETARIAT (NLUC-TS).** - A Technical
7 Secretariat shall be created to provide technical support to the NLUC. It shall be headed
8 by an Executive Director and composed of:

9 a. Representatives of the member agencies/institutions of the NLUC, who shall
10 have a rank not lower than Director level; and

11 b. The representatives of NLUC members as enumerated in Section 16 (d), (e)
12 and (g) of this Act.

13 **SEC. 18. The NLUC Technical Secretariat Executive Director.** - The
14 Executive Director shall supervise the operations of the NLUC Technical Secretariat and
15 assist the NLUC Chairperson or his/her designated CEO.

16 In the absence of the CEO, he shall preside over the meetings of the NLUC-TS.

17 He shall also perform such other functions as may be tasked by the Chairperson
18 or CEO-Vice Chairperson.

19 **SEC. 19. Offices, Units and Staff Support.** - The Policy And Planning Unit of
20 the HLURB shall be the core secretariat of the NLUC. The Staff in the HLURB Policy and
21 Planning Unit and NEDA Regional Development Office who opted to transfer to the NLUC
22 shall be given priority without diminution in rank and remuneration. The staffing pattern
23 shall be drafted by the NLUC in coordination with the DBM and Civil Service Commission.
24 Other government agencies may also be called upon for staff support.

25 **Article 2**

26 **LOCAL DEVELOPMENT COUNCILS AS LOCAL LAND USE POLICY COUNCILS**

27 **SEC. 20. City/Municipal Land Use Policy Council (C/MLUPC).** - The
28 City/Municipal Development Council (C/MDC), created under Section 106 of the Local
29 Government Code, shall act as the City/Municipal Land use Policy Council (C/MLUPC) that
30 will tackle land use concerns whenever necessary. A duly authorized representative from
31 the DAR, the DENR and the DA shall be included in the composition of the C/MLUPC.

32 In addition to the functions enumerated in Section 109 of the LGC, the C/MLUP
33 shall:

34 a. Advise the *Sangguniang Bayan* or *Sangguniang Panlungsod* on all matters

1 pertaining to land use and physical planning;

2 b. Review and endorse to the *Sangguniang Bayan* or *Sangguniang Panlungsod* for
3 adoption, the CLUP prepared and periodically updated by the City/Municipal Planning and
4 Development Office and other land use and physical planning-related policies; and

5 c. Decide and resolve policy conflicts on land use planning, classification, and
6 allocation that may arise between and among barangays and any unresolved land use
7 conflict at the barangay level regarding the violation of zoning ordinances including
8 opposition to applications for locational clearances, permits or certificates.

9 For purposes of this Act, the City/Municipal Planning and Development Coordinator
10 (C/MPDC) shall: (a) act on all applications for locational clearances for all projects except
11 those of vital and national economic or environmental significance; and (b) monitor on-
12 going/existing projects within their respective jurisdictions and issue notices of violation
13 to owners, developers, or managers of projects that are violative of zoning ordinances.

14 The C/MLUPC may call upon any local official concerned such as C/MPDC,
15 City/Municipal Agriculturist, City/Municipal Environment and Natural Resources Officer,
16 City/Municipal Engineer, City/Municipal Assessor, or any official of national agencies
17 during discussions on land use and physical planning concerns.

18 Local government units without operational C/MDC as mandated by the 1991 LGC
19 shall activate their respective Councils within six (6) months from the effectivity of this
20 Act.

21 **SEC. 21. Provincial Land Use Policy Council (PLUPC).** - The Provincial
22 Development Council (PDC), created under Section 106 of the LGC, shall act as the
23 Provincial Land Use Policy Council that will tackle land use concerns whenever necessary.
24 A duly authorized representative from the DENR, DAR and the DA shall be included in the
25 composition of the PLUPC.

26 In addition to the functions enumerated in Section 109 of the LGC, the PLUPC
27 shall:

28 a. Advise the *Sangguniang Panlalawigan* on all matters pertaining to land use and
29 physical planning;

30 b. Review and endorse to the *Sangguniang Panlalawigan* for adoption, the
31 provincial physical framework plans, prepared and periodically updated by the Provincial
32 Planning and Development Office and other land use and physical planning-related
33 policies;

34 c. Assist the *Sangguniang Panlalawigan* in reviewing the CLUPs of component

1 cities/municipalities to ensure consistency with the provincial physical framework plans
2 and compliance with the limits prescribed under the 1991 LGC for reclassifying agricultural
3 lands; and

4 d. Decide and resolve policy conflicts on land use planning, classification, and,
5 allocation that may arise between or among cities/municipalities and any unresolved land
6 use conflicts at the city/municipal level.

7 The PLUPC may call upon any local official concerned such as Provincial Planning
8 and Development Coordinator, Provincial Agriculturist, Provincial Environment and
9 Natural Resources Officer, Provincial Engineer, Provincial Assessor, or any official of
10 national agencies and other relevant agencies during discussions on land use and physical
11 planning concerns.

12 **SEC. 22. Regional Land Use Policy Council (RLUPC).** - At the regional level,
13 the Regional Land Use Policy Council (RLUPC) shall be institutionalized, replicating the
14 NLUC structure and composition which shall include a duly authorized representative from
15 the NEDA, the DENR, DA and the DAR. The RLUPC shall have the following functions:

16 a. Formulate and adopt regional policies on land use and physical planning;

17 b. Prepare and periodically update a regional physical framework plan, taking into
18 consideration national polices and lower level plans;

19 c. Assist the provinces in preparing and periodically updating its physical
20 framework plans to ensure consistency with the regional and national plans and policies
21 and to facilitate its integration to the regional plans;

22 d. Review, prior to adoption by respective *Sanggunians*, the provincial physical
23 framework plan and CLUPs of highly urbanized and independent component cities to
24 ensure consistency with the regional physical framework plan and national policies set
25 forth by LUPC and compliance with limits prescribed under the 1991 LGC for reclassifying
26 agricultural lands;

27 e. Decide and resolve policy conflicts on land use planning, classification, and
28 allocation that may arise between or among regional line agencies, provinces and
29 cities/municipalities;

30 f. Monitor changes in land use and other physical resources in the region;

31 g. Evaluate consistency of major programs and projects with the regional physical
32 framework plans and their impact on land use and the environment;

33 h. Undertake the gathering of regional data for the Land Resource Information
34 and Management System; and

1 i. Perform other related functions as may be directed by the LUPC.

2 **Article 3**

3 **ADOPTION, APPROVAL AND REVIEW OF LAND USE PLANS**

4 **SEC. 23. Component Cities and Municipalities.** - Component cities and
5 municipalities shall have the power and authority to adopt and approve their respective
6 CLUPs and ZOs through their respective *Sanggunians* subject to the power of review of
7 their respective provinces only with respect to the consistency of the CLUPs and ZOs with
8 Section 8 hereof on the preparation of the provincial physical framework plan. Upon
9 adoption and approval of the CLUP and ZO by the *Sanggunian*, all land areas zoned for
10 residential purposes or for settlements development shall cease to be covered by the
11 CARP and therefore, shall not be required to secure further order of land conversion or
12 exemption certificates from the DAR, except for the payment of disturbance
13 compensation if applicable, as well as the requirements pertaining to the issuance of
14 environmental compliance certificate (ECC) by the DENR.

15 **SEC. 24. Provinces and Independent and Highly Urbanized Cities.** -
16 Provinces and independent and highly urbanized cities shall have the power and authority
17 to adopt and approve their respective CLUPs, ZOs or provincial physical framework plan,
18 as the case may be, through their respective *Sanggunian* but subject to the review of the
19 RLUPC as provided in Section 22 of this Act.

20
21 **Article 4**

22 **RESPONSIBILITIES OF THE NATIONAL GOVERNMENT AGENCIES AND LGUS**

23 **SEC. 25. National Base Mapping Program.** - A national mapping program
24 shall be implemented, coordinated, and monitored through the creation of an Inter-
25 agency Technical Committee (ITC) composed of the National Mapping and Resource
26 Information Authority (NAMRIA), as the lead agency, the Bureau of Soils and Water
27 Management (BSWM), the Forest Management Bureau (FMB), the Land Management
28 Bureau (LMB), the Protected Areas and Wildlife Bureau (PAWB), the Mines and
29 Geosciences Bureau (MGB), the Philippine Institute of Volcanology and Seismology
30 (PHIVOLCS), DAR, the National Water Resources Board (NWRB), DOE, NEDA and other
31 concerned government agencies/bureaus. The ITC shall be constituted, and the mapping
32 program shall be initiated, within thirty (30) days from the effectivity of this Act. The
33 agencies mentioned in this Section shall endeavor to finish their base mapping program
34 within two (2) years upon the effectivity of this Act.

1 For purposes of uniformity and standardization, the LGUs, to be assisted by the
2 appropriate agencies of the national government, shall likewise prepare their respective
3 territorial maps using scales, symbols, and other indicators to be prescribed in accordance
4 with this Act. The completed maps shall be integrated in the national physical framework
5 plan pursuant to Section 5 of this Act.

6 **SEC. 26. National Geo-hazard Mapping Program.** - Within thirty (30) days
7 from the effectivity of this Act, a nationwide geo-hazard mapping program shall be
8 initiated jointly thru the NLUC by the PHIVOLCS, the Philippine Atmospheric Geophysical
9 and Astronomical Services Administration (PAGASA), the NAMRIA, the Mines and
10 Geosciences Bureau (MGB), BSWM, and DOE, in coordination with the National Disaster
11 Risk Reduction and Management Council (NDRRMC), the Regional Disaster Risk
12 Reduction and Management Council (RDRRMC), and other concerned government
13 agencies. The program shall include the generation of indicative geo-hazard zoning maps
14 that will outline areas in the Philippines which are prone to liquefaction, landslides, severe
15 flooding, lahar, ground rupturing, tsunami, river erosion, coastal erosion, sinkhole
16 collapse, earthquake, lava flow, pyroclastic flow, base surge, and other natural hazards.

17 For purposes of uniformity and standardization and in order to develop a safe-
18 built environment, the LGUs shall subsequently incorporate and integrate the generated
19 geo-hazard zoning maps in their respective CLUPs. Said geo-hazard maps shall serve as
20 guide for all the LGUs in the preparation of their own hazards-constrained development
21 plans. The national framework physical planning, pursuant to Section 5 hereof, shall
22 incorporate these geo-hazard maps.

23 All infrastructure activities including real estates and subdivision projects and the
24 development of tourist spots requiring an Environmental Compliance Certificate (ECC)
25 shall be required to submit an Engineering Geological and Geo-hazard Assessment Report
26 (EGGAR).

27 **SEC. 27. Scope and Nature of Responsibilities of Other National**
28 **Government Agencies.** - All concerned national government agencies/bodies shall
29 periodically report to the NLUC on the various activities and accomplishments relative to
30 land use. Likewise, they shall provide their respective sectoral/development plans and
31 render technical and administrative support if called upon by the NLUC relative to the
32 implementation of the provisions of this Act.

33 **SEC. 28. Submission of Annual Report on the Implementation of CLUPs.**
34 - The C/MLUPC shall submit an annual report on the implementation of their land use

1 plans to the PLUPC, which shall integrate the same for submission to the RLUPC, which
2 shall in turn integrate the provincial reports for submission to the NLUC.

3 4 **CHAPTER VI**

5 **SPECIAL AREAS OF CONCERN**

6 **Article I**

7 **AGRICULTURAL LANDS**

8 **SEC. 29. Priority Areas for Agricultural Development.** - Priority areas for
9 agricultural development shall be those agricultural areas covered under Republic Act No.
10 6657 or the CARP, as amended, and those covered under Network of Protected Areas for
11 Agricultural and Agro-Industrial Development (NPAAAD), defined in Section 4 of this Act
12 and in R.A. No. 8435 or the "Agriculture and Fisheries Modernization Act".

13 **SEC. 30. Conversion of Agricultural Lands.** - Agricultural lands are deemed
14 converted to non-agricultural uses upon approval by the DAR of the application for
15 conversion. Prime agricultural lands and specific types of lands to the extent necessary
16 for attaining food self-sufficiency in rice and corn and food security in other basic
17 commodities, as determined by the DA, subject to mandatory consultation with the LGUs,
18 the private sector, the NGOs, and POs, shall be protected from conversion, which shall
19 include but not limited to areas under the NPAAAD: *Provided,* That all irrigated and
20 irrigable lands, all lands developed or possessing the potential for development of high
21 value crops, and all agricultural lands that are ecologically fragile and whose conversion
22 will result in serious environmental problems shall be given full protection from
23 conversion, the areas under which are subject to review every seven (7) years by the DA,
24 with the mandatory public consultations: *Provided, further,* That consistent with the State
25 policy on giving priority to the completion of the CARP, all lands subject to CARP including
26 those lands covered under the notice of compulsory acquisition/voluntary offer to sell,
27 production or profit-sharing, or commercial farm deferment shall also be protected from
28 conversion pending the distribution and installation of the farmer beneficiaries, but
29 thereafter, Section 22 of R.A. No. 9700 or CARP Extension shall apply: *Provided,*
30 *furthermore,* That the conversion of agricultural lands for use of priority government
31 projects for basic services such as, but not limited to, irrigation and power shall be allowed
32 only upon the recommendation of the Secretaries of the DA and the DAR: *Provided,*
33 *finally,* That the mapping of the NPAAAD under the AFMA shall be completed within two
34 (2) years from the effectivity of this Act.

1 Lands defined under Section 10 of R.A. No. 6657 shall remain exempted and
2 excluded from the coverage of CARP.

3 **SEC. 31. Sub-classification or Re-classification of Agricultural Lands by**
4 **LGUs.** - Sub-classification or re-classification of agricultural lands to other uses under
5 Section 20 of the LGC of 1991 shall exclude the protected agricultural lands as stated in
6 the preceding section. Moreover, such sub-classification/reclassification is not
7 synonymous to conversion. The DA and DAR shall provide the LGUs with complete list
8 and maps of protected agricultural lands within their territorial jurisdictions.

10 **Article 2**

11 **FOREST LANDS AND WATERSHED MANAGEMENT**

12 **SEC. 32. Reversion of Alienable and Disposable Lands to Forestlands.** -
13 Upon the recommendation of the Secretary of the DENR, duly reviewed and endorsed by
14 the NLUC, and after due consultations with the concerned LGUs and affected parties,
15 Congress may authorize the reversion of alienable and disposable lands of the public
16 domain or portion thereof to forestlands. Thereafter, said lands shall be included in the
17 preparation of land use plans within forestlands.

18 **SEC. 33. Critical Watershed Areas.** - The DENR, in coordination with the DA,
19 LGUs, and other government agencies, including government-owned and-controlled
20 corporations, and with mandatory public consultations, shall identify and delineate critical
21 watershed areas that need to be protected, rehabilitated, enhanced, and/or withdrawn
22 from uses that contribute to their further degradation.

23 **SEC. 34. Formulation and Implementation of Integrated Watershed**
24 **Management Plans.** - In the absence of a law on the protection and sustainable
25 management of our forests, the LGUs through their local land use committees and upon
26 mandatory consultations with the concerned sectors, and with the assistance of DENR,
27 shall prepare their watershed management plans which shall be integrated with their
28 respective CLUPs. The formulation and integration of the plan shall be guided, among
29 others, by the principle that the management and development of inland water resources
30 shall be at the watershed level. A nationwide mapping of watersheds in the country shall
31 be implemented.

32 In cases where the watershed areas transcend the boundaries of a particular
33 municipality, an inter-LGU committee composed of representatives from local land use
34 committees of the LGUs where the watershed area is located shall be formed. With the

1 assistance of the DENR and upon mandatory consultations with the concerned sectors,
2 the inter-LGU committee shall formulate the watershed management plan for the said
3 watershed area.

4 The DENR and the concerned LGUs shall jointly implement the watershed
5 management plan subject to regular consultations with and involvement of the
6 community and other stakeholders in the implementation of the plan.

7 The preparation of forest land use plans shall make use of the watershed as the
8 basic planning unit.

9 **Article 3**

10 **COASTAL ZONE**

11 **SEC. 35. Criteria on the Allocation and Utilization of Lands within the**
12 **Coastal Zones.** - The allocation and utilization of lands within the coastal zones shall
13 be guided by the following:

14 a) Areas vegetated with mangrove species shall be preserved for mangrove
15 production and shall not be converted to other uses;

16 b) Areas which meet all accepted criteria on elevation, soil type, soil depth,
17 topography, supply for successful fishpond development, and are not identified as
18 mangrove protected areas, shall be utilized for aquaculture purposes;

19 c) Areas sub-classified as mangrove and still suitable for use as such, or due to
20 environmental conditions need to be preserved as mangrove, but is devoid of mangrove
21 stands shall not be converted to other uses. The DENR shall ensure that these lands
22 shall be reforested within a given period of time;

23 d) Areas accessible to the sea and identified for fisherfolk settlement and housing
24 shall be allocated to traditional fisherfolk who are inhabitants of the coastal communities
25 and members of legitimate fisherfolk organizations and/or holders of stewardship lease
26 contracts or titles to ancestral domains or any form of property right arrangements who
27 participate in coastal resource management initiatives, subject to the usual census
28 procedures of the HUDCC.

29 e) Areas which are neither sub-classified as mangrove, fisherfolk settlement nor
30 fishpond may be devoted to recreational or tourism purposes: *Provided,* That such
31 undertaking will not result in environmental degradation and displacement of small
32 fishers;

33 f) Areas which are considered as traditional fishing grounds shall be used
34 primarily for such purpose;

1 g) Areas which have been allocated for small infrastructure needed by fisherfolk
2 shall be allowed; and

3 h) Areas which form part of foreshore lands as defined in this Act including those
4 which are under lease agreements or arrangements shall undergo zoning and evaluation
5 to determine their boundaries and actual sizes and corresponding uses.

6 **SEC. 36. Coastal Land Zone Sub-classification.** - All public lands in the
7 coastal zones shall be sub-classified into any of the following: estuaries, lagoons, inter-
8 tidal flats, mudflats, fishponds, mangroves, protection from tidal surge, for preservation
9 of biodiversity, habitats and sanctuaries for endangered wildlife, fisherfolk settlement, or
10 recreational/tourism areas. No sub-classification of coastal zones to different uses shall
11 be done without the following:

12 a) Conduct of a comprehensive resource and environmental assessment by the
13 DENR and respective LGUs and accredited NGOs and POs within their jurisdiction; and

14 b) Prior consultation with the Local Fisheries and Aquatic Resource Management
15 Councils (FARMCs) formed under Republic Act No. 8550 or the Philippine Fisheries Code.

16 **SEC. 37. Zoning of Foreshore Areas.** - Local government units, in
17 coordination with the DENR, shall conduct zoning of their respective foreshore areas to
18 assist government and community fishers identify priority areas for conservation and
19 development, and to enable them to set targets for mangrove reforestation and
20 rehabilitation.

21 **SEC. 38. Protection of Waterways Easements and Flood Plains.** -
22 Structures of any kind shall not be built in waterways easements. Pursuant to PD 1067
23 or the Water Code, the banks of rivers and streams and the shores of the seas and lakes
24 throughout their entire length and within a zone of three (3) meters in urban areas,
25 twenty (20) meters in agricultural areas and forty (40) meters in forest areas, along their
26 margins, are subject to the easement of public use only in the interest of recreation,
27 navigation, floatage, fishing and salvage.

28 The protection of flood plains shall adopt a river basin management approach in
29 order to come up with integrated flood mitigation interventions. Development within flood
30 plains and other flood-prone areas must be controlled or, if allowed, must be so sited,
31 constructed and serviced that life of occupants are not put at risk and that disruptions
32 during floods are minimal. The identification and characterization of flood-prone areas
33 and flood plains shall be an integral part of CLUP preparation. Through the CLUPs and
34 zoning ordinances, LGUs shall establish land use regulations to mitigate flood risks.

1 The DPWH, in coordination with DOST and DENR, shall declare flood control areas,
2 as necessary, and prohibit or control activities that could damage or cause deterioration
3 of lakes and dikes, obstruct the flow of water, change the natural flow of rivers, increase
4 flood losses or aggravate flood problems pursuant to PD 1067.

6 **Article 4**

7 **MINERAL LANDS**

8 **SEC. 39. Criteria for the Utilization and Allocation of Land for Mining**

9 **Purposes.** - Consistent with Section 6 of this Act and the provisions of Republic Act No.
10 7942 or the Mining Act of 1995, and to ensure that the objectives of maintaining
11 ecological balance and maximizing economic returns to mining operations are realized,
12 the allocation and utilization of lands for mining purposes shall be guided by the
13 following:

14 a) The principles of sustainable development and responsible mining;

15 b) In case of small-scale mining, adequate and acceptable safeguards shall be
16 instituted by the holders of mining rights or permits to prevent environmental
17 degradation of the mining sites and adjacent areas;

18 c) Mineral reservations which have become non-operational for more than five
19 (5) years as determined by the Mines and Geosciences Bureau (MGB) shall be placed
20 under appropriate surface management by the DENR; and

21 d) Consistent with the Mining Act of 1995, areas closed to mining operations shall
22 be periodically reviewed through mineral exploration to be undertaken by the DENR for
23 the purpose of determining whether or not their continued closure is consistent with the
24 national interest and, if warranted, recommend their reclassification as mineral lands.

25 e) Protection forestlands and agricultural lands shall be exempt from mining
26 activities to minimize the effect of natural calamities and to protect food security
27 respectively. The small to large scale mining operations shall yield from and recognize
28 the tenurial instrument given by the government such as original certificate of title (OCT),
29 transfer certificate of title (TCT), certificate of ancestral domain title (CADT),
30 emancipation patent-certificate of land ownership award (EP-CLOA) and other
31 instruments. If these be present, no mining activity shall be conducted.

32 **SEC. 40. Reversion of Mineral Lands.** - All mineral lands with exhausted
33 mineral resources, as determined by the MGB upon the recommendation of the DENR,
34 shall revert to its original land classification, that is, as forestland or agricultural land. In

1 the case of forestlands, the DENR may classify such areas for other purposes in
2 consultation with concerned LGU's, the Department of Tourism (DOT), and other national
3 government agencies.

4 5 **Article 5**

6 **ENERGY RESOURCE LANDS**

7 **SEC. 41. Guidelines for the Utilization and Allocation of Lands for Energy** 8 **Resource Exploration, Development, Production, Utilization, and Distribution**

9 **Purposes.** - To ensure that the objectives of maintaining ecological balance and
10 maximizing the power potential from indigenous energy resources in the most economical
11 and environmentally-acceptable means are realized, the allocation and utilization of lands
12 for said purposes shall be guided by the following, consistent with existing regulations
13 and laws on energy resources:

14 a) Indigenous energy resource exploration and development for the purpose of a
15 National Energy Resource Inventory and Data Base as well as Energy Resource Block Map
16 shall be allowed subject to the implementation of complementary watershed and other
17 land management plans;

18 b) Indigenous energy resource exploration, development, production, utilization,
19 and distribution shall be subject to the appropriate requirements and processes of the
20 Philippine Environmental Impact Statement (EIS) system. Each project shall secure an
21 Environmental Compliance Certificate (ECC) prior to project implementation to ensure
22 adequate and appropriate environmental management measures and optimum methods
23 for resource access and recovery are utilized; and

24 c) Energy reservations or portions thereof which have become or have been
25 established to be non-economically viable to operate or are no longer used for energy
26 purposes shall be released to give way to other land uses, subject to existing laws
27 covering energy reservations.

28 **SEC. 42. Reversion of Energy Resource Lands.** - All exhausted indigenous
29 energy resource lands not covered by proclamations shall automatically revert to the
30 category of forestlands or agricultural lands open to disposition, whichever is appropriate.
31 Exhausted energy resource lands shall refer to specific energy resource sites whose
32 energy reserves of the desired type/s are no longer in sufficient quantity or quality to
33 justify additional expenditure for their extraction and utilization.

1 **CHAPTER VII**

2 **SETTLEMENTS DEVELOPMENT**

3 **SEC. 43. Town, City, and Settlements Development.** - The development
4 of town, city, and settlements through the zoning ordinances of cities and municipalities
5 shall be guided by CLUPs and urban zoning standards designed to maximize existing
6 urban spaces. Socialized housing and settlement areas shall be established only on
7 alienable and disposable lands in order to avoid further degradation of forestlands.

8 **SEC. 44. Settlements within Geo-hazard Areas.** - Settlements, in particular
9 housing or residential developments, within geo-hazard areas may be allowed provided
10 that mitigating and/or protective measures are adopted to address the potential danger
11 or risk to lives and property within such settlements. In coordination with the concerned
12 agencies of the government, the LUPC shall provide assistance to concerned LGUs and
13 settlers in instituting safety and corrective measures to address the potential danger or
14 risk.

15 Residential zones as designated in the CLUP shall be considered as outside the
16 geo-hazard areas. For this purpose, housing projects within such areas shall be exempt
17 from the ECC as well as the Engineering Geological and Geohazard Assessment Report
18 (EGGAR) and maybe implemented without the need for any further certificate of
19 exemption from the DENR or any other government regulatory agency.

20 **SEC. 45. Designation of Sanitary Landfill.** - Each city or municipality shall
21 identify, designate and allocate an area within their territorial jurisdiction to serve as
22 sanitary landfill within one (1) year from the effectivity of this Act. The LGUs, in
23 coordination with the DENR or any other competent authority, shall identify sanitary
24 landfill in order to fast-track the conduct of environmental impact assessment study and
25 to facilitate processing of the environmental compliance certificate. The site or area shall
26 be identified in the city or municipality's CLUP. For this purpose, cities and municipalities
27 shall establish their solid waste management program, pursuant to R.A. No. 9003,
28 otherwise known as the "Ecological Solid Waste Management Act of 2000". Likewise, as
29 provided under Section 33 of the LGC, cities and municipalities may, through appropriate
30 ordinances, bind themselves towards the establishment of a common solid waste
31 management program.

32 Within ninety (90) days from the effectivity of this Act, the DENR, in coordination
33 with concerned agencies, shall promulgate the necessary guidelines and standards for

1 the formulation and establishment of solid waste management programs by cities and
2 municipalities, and shall submit the same to the LUPC for review and approval.

3 **SEC. 46. Designation and Zoning of Socialized Housing Zones.** - Each
4 city or municipality in urban, urbanizable and rural areas shall designate through the
5 CLUP adequate lands for housing or residential purposes, including socialized housing
6 and resettlement areas for the immediate and future needs of the local population as
7 well as the underprivileged and homeless in their territory, pursuant to existing laws and
8 regulations. In order to ensure adequate availability of land for the housing needs of the
9 local population, the CLUP shall be updated, at maximum, every TEN (10) years for
10 provinces, cities and municipalities.

11 The designated sites for socialized housing shall be located in residential zones,
12 and shall be zoned as socialized housing zones that are integrated in the city or
13 municipality's zoning ordinance, pursuant to existing laws and regulations.

14 Fisherfolk settlements and housing in coastal municipalities shall be zoned near
15 the sea for easy access to their livelihood as provided under Section 36 (b) of this Act.

16 The housing or residential lands designated in the CLUPS and ZOs of cities and
17 municipalities shall, on one hand, not be subject to further land reclassification by the
18 LGU or land conversion procedure under DAR. On the other hand, agricultural lands as
19 designated in the CLUP which are no longer economically feasible for agricultural use may
20 be subject to land reclassification or conversion to housing/residential purposes and such
21 conversion, as the case may be, shall be exempt from the coverage of any moratorium
22 on land conversion.

23 **SEC. 47. Urban Forest or Green Space.** - Each city or highly urbanizing
24 municipality shall identify, designate, and allocate lands owned by the city or municipality
25 as urban forest or green space based on the guidelines and standards to be issued by
26 the DENR and approved by the NLUC.

27 28 **CHAPTER VIII**

29 **INDUSTRIAL DEVELOPMENT AREAS**

30 **SEC. 48. Criteria for Designating Industrial Development Areas.** - The
31 identification and establishment of industrial development areas shall conform with the
32 provisions of R. A. No.7916, or the Philippine Economic Zone Authority (PEZA) Act, R.A.
33 No. 6657 or the Comprehensive Agrarian Reform Program, (CARP) Act, as amended by
34 R.A. No. 9700 or the Comprehensive Agrarian Reform Program with Extension and

1 Reforms Act (CARPER), R.A. 8371 or the Indigenous Peoples Rights Act (IPRA), R.A. No.
2 7279 or the Urban Development Housing Act (UDHA), and R.A. No. 8435 or the
3 Agriculture and Fisheries Modernization Act (AFMA), taking into consideration the
4 following:

5 a) Identified network of areas for agricultural development and protected
6 agricultural areas pursuant to the AFMA;

7 b) National policies on the regional dispersal of industries and agri-based
8 industrial development;

9 c) Identified growth areas and corridors in the National Development Plan;

10 d) National Protected Areas System (NIPAS) and non-NIPAS areas that require
11 protection;

12 e) National and Urban Development and Housing Framework;

13 f) Identified Socialized Housing Zones; and

14 g) National framework for physical planning and other existing national programs
15 and policies.

16 The designated industrial development areas shall become an integral part of the
17 land use plan and zoning ordinance of the city or municipality where these areas are
18 located.

19

20

CHAPTER IX

21

TOURISM DEVELOPMENT AND HERITAGE AREAS

22

23 **SEC. 49. Designating Tourism Development Areas.** - The identification,
24 selection, and development of tourism development areas, tourism estates and tourism
25 enterprise zones (TEZs) shall be done in consultation and coordination with the concerned
26 LGUs, the Tourism Infrastructure and Enterprise Zone Authority (TIEZA) and concerned
27 national government agencies, the private sector, and the affected communities, subject
28 to the provisions of R.A. No. 9593 or Tourism Act of 2009. Tourism development areas
29 shall likewise include those covered by legislative and executive issuances as tourist
30 spots, tourist zones and tourism ecozones which can be developed into tourism estates
31 or integrated resort, leisure and recreation complexes and other tourism-related facilities
32 as well as those identified in the national, regional and inter-regional tourism, and area
33 specific tourism master plans and other sector plans such as ecotourism and agri-tourism
34 sites.

34 Designated areas for tourism development shall become part of the CLUPs of the

1 cities or municipalities where these are located.

2 Lands identified as part of a TEZ shall qualify for exemption from the coverage of
3 RAs 7279 and 6657 subject to rules and regulations to be crafted by the TIEZA, HUDCC
4 and DAR: *Provided*, That a certificate shall be obtained from the DA that said lands are
5 no longer economically feasible and sound for agricultural purposes, consistent with
6 Section 46(c) of this Act.

7 **SEC. 50. Identification and Declaration of Areas for Protection,**
8 **Conservation and Preservation of Cultural Heritage.** - Pursuant to R. A. No.
9 10066, the National Historical Commission of the Philippines (NHCP) and/or the National
10 Museum in coordination with National Commission for Culture and the Arts, HLURB and
11 other concerned agencies, local communities, and the private sector, shall identify
12 declared areas and structures which shall be protected and/or preserved as part of the
13 Philippine cultural heritage.

14 The LGUs in coordination with the NHCP, the National Commission for Culture and
15 Arts (NCCA) and the Cultural Center of the Philippines (CCP) shall designate historical
16 zones to protect the historical integrity of said geographical areas and cultural space of
17 intangible cultural properties.

18

19

CHAPTER X

20

INFRASTRUCTURE DEVELOPMENT

21 **SEC. 51. Allocation and Use of Land for Infrastructure Development.** -

22 Land, whether public or private, shall be allocated and utilized for priority infrastructure
23 projects that are supportive of national or local development objectives. The NEDA, in
24 consultation with the concerned national government agencies, LGUs, and the private
25 sector shall identify and periodically review, update and/or revise the list of priority
26 infrastructure projects subject to Sections 6 and 30 of this Act, and Section 47 of R. A.
27 No. 8435 or AFMA. In determining and evaluating the list of priority infrastructure
28 projects, consideration shall be given to those that:

29 (a) Respond to immediate and vital requirements of the national economy with
30 priority on improving rural infrastructure and the development of the agriculture and
31 fisheries sectors;

32 (b) Upgrade existing facilities to international standards;

33 (c) Address the need for sustainable settlements development; and,

34 (d) Help mitigate the destructive effects of natural disaster-causing phenomena or

1 those that shall serve as alternatives to existing infrastructures found in natural hazard-
2 prone areas: *Provided*, That the provision and implementation of infrastructure support
3 shall be made compatible with existing environmental conditions and the physical,
4 whether natural or human-made, and cultural character of the area. Mandatory public
5 consultations pursuant to existing laws and regulations shall be held prior to the conduct
6 of all infrastructure projects that will necessarily involve dislocation or displacement of
7 people in the area: *Provided, further*, That the proponent of the infrastructure project
8 shall follow the rules on just and humane eviction or demolition under Section 28 of R.
9 A. No. 7279 or the Urban Development Housing Act (UDHA), notwithstanding the
10 provisions of Republic Act No. 8975, prohibiting lower courts from issuing temporary
11 restraining orders, preliminary injunctions, or preliminary mandatory injunctions, and
12 proponent shall follow IPRA: *Provided, finally*, That national government infrastructure
13 projects shall allocate budget for the adequate relocation of displaced communities.

14 **SEC. 52. Infrastructure Projects Within Geo-hazard Areas.-** Construction
15 of priority infrastructure projects within hazard-prone areas shall be allowed: *Provided*,
16 That mitigating and/or preventive measures are adopted to address the potential
17 adverse economic, socio-cultural, and environmental impacts that will emanate from
18 these infrastructure projects, subject to the findings and recommendations of a feasibility
19 study/environmental impact assessment in accordance with Presidential Decree No.
20 1586, Establishing An Environmental Impact Statement System, Including Other
21 Environmental Management Related Measures, and R. A. No. 4846 or the Cultural
22 Properties Preservation and Protection Act, as amended by Presidential Decree 374.

23 Existing projects that did not go through the process of an environmental impact
24 assessment and pose threats to the environment, integrity of historic, archeological, or
25 scientifically significant areas; or are impinging on critical ecosystems, may be: (a)
26 terminated immediately, (b) required to implement an Environmental Management Plan;
27 (c) gradually phased-out and relocated, or (d) maintained up to their life span, subject,
28 however, to mitigating measures: *Provided*, That the rules on mandatory public
29 consultations and just and humane eviction or demolition shall also be observed prior to
30 the termination, gradual phase-out, or relocation of projects that will necessarily involve
31 dislocation or displacement of people in the area.

32
33
34

1 **CHAPTER XI**

2 **TRAINING, EDUCATION, AND VALUE FORMATION**

3 **SEC. 53. Value Formation.** - In order to create a well-informed, responsible
4 and committed citizenry who values the protection, conservation and development of the
5 country's limited land, and other physical resources, the State shall mandate the inclusion
6 of sustainable land use education or any subject related thereto in the curricula of
7 primary, secondary and tertiary education.

8 **SEC. 54. Information and Education Campaign.** - The NLUC shall undertake
9 a nationwide education information campaign in land use and physical planning to be
10 implemented by local and national government agencies. The DILG and concerned
11 agencies shall formulate and implement a land use management capability-building
12 program for national and local government officials, community leaders, NGOs, POs,
13 religious sector, and the general public: *Provided*, That it shall be mandatory for local
14 government officials involved in the preparation of CLUPS and PPFDP, including the
15 municipal, city and provincial development officer to attend the Land Use Management
16 Capability-Building Program.

17
18 **CHAPTER XII**

19 **INCENTIVES, SANCTIONS, AND PENALTIES**

20 **Article 1**

21 **INCENTIVES AND AWARDS**

22 **SEC. 55. Formulation of a System of Incentives and Awards.** - The NLUC
23 shall come out with a system of incentives and awards to LGUs that regularly update
24 their CLUPs within the prescribed period, as follows:

25 (a) Provinces, Highly Urbanized Cities, and Independent Component Cities once
26 every nine (9) years; and

27 (b) Component cities and municipalities once every nine (9) years.

28 **SEC. 56. Priority in Giving Technical Assistance to LGUs.** - In providing
29 technical assistance and other forms of support related to land use management and the
30 implementation of development plans, the national government agencies shall give
31 priority to cities and municipalities with approved CLUPs.

32 **Article 2**

33 **SANCTIONS AND PENALTIES**

34 **SEC. 57. Fine for Non-Completion and Non-Commencement of**

1 **Development of Agricultural Lands with Approved Order of Conversion.** - A
2 landowner and his/her designated developer or duly authorized representative who fails
3 to commence and/or complete the development of agricultural lands with approved order
4 of conversion shall be penalized, jointly or severally, with any of the following fines based
5 on the zonal value of the land at the time the fine is imposed:

6 a. On failure to commence within one year from the date of conversion order:

7 (1) Six percent (6%) of the zonal value of the subject land for the first three

8 (3) hectares,

9 (2) Fifteen percent (15%) of the zonal value of the subject land for the next
10 three hectares, and

11 (3) Thirty percent (30%) of the zonal value of the subject land for the
12 remaining area: *Provided*, That the order of conversion shall be deemed revoked
13 automatically and the land shall revert to its original agricultural use and covered
14 by the DAR through compulsory acquisition for distribution to qualified
15 beneficiaries.

16 b. On failure to complete fifty percent (50%) of the approved conversion plan
17 within a specified time frame. Fifty percent (50%) of the zonal value of the subject land
18 and the revocation of the conversion plan on the undeveloped portion which shall
19 automatically revert to its original use as agricultural land. The same shall be covered
20 under the CARP and processed for land distribution as soon as possible.

21 **SEC. 58. Authority to Impose Fine.** - The DAR shall impose the penalty
22 provided for under the preceding section.

23 **SEC. 59. Withdrawal of Local Development Permits or Licenses.** - Upon
24 receipt of notice from the DAR, the concerned agencies and the city or municipality shall
25 withdraw or revoke any development permit and other licenses that may be necessary
26 to develop the agricultural land subject of conversion.

27 **SEC. 60. Utilization of Fines.** - The fines collected under Sections 57, 62 and
28 63 hereof shall automatically accrue to the Agrarian Reform Fund consistent with the
29 provisions of the CARP, as amended.

30 **SEC. 61. Failure to Formulate, Enforce, and/or Implement the CLUPs.** -
31 Consistent with due process, the DILG shall investigate, review, and impose appropriate
32 action regarding local chief executives and other local officials and employees responsible
33 for the formulation, enforcement, and/or implementation of the CLUPs in case of any of
34 the following:

- 1 (a) Failure to implement and enforce the CLUP due to negligence of duty;
2 (b) Failure to provide appropriate budgetary allocation to effect its
3 implementation; and,
4 (c) Failure to complete the preparation of the CLUP despite the availability of
5 funds, resources, and support by the *Sanggunian* concerned.

6 Any public official or employee, regardless of whether elected or appointed or
7 holding office or employment in a casual, temporary, holdover, permanent, or regular
8 capacity, found to be responsible for any of the foregoing acts, after due notice and
9 hearing by the appropriate body or agency, shall be punished with forfeiture of salaries
10 and allowances and suspension from:

- 11 1. Six (6) to nine (9) months, in case of non-implementation of CLUP; or
12 2. Three (3) to six (6) months, in case of non-completion of the CLUP.

13 **SEC. 62. Person(s) Abetting Illegal Conversion.** - Any person initiating,
14 causing, inducing, or abetting illegal conversion shall, upon conviction, be imprisoned
15 from seven (7) to twelve (12) years and imposed a fine of not less than One hundred
16 thousand (P100,000.00) pesos, or both at the discretion of the court: *Provided,* That if
17 the offender is a public official or employee, whether elected or appointed, the penalty
18 shall, in addition thereto, include dismissal through permanent separation from the
19 service and forfeiture of all benefits and entitlements accruing to the public position and
20 perpetual disqualification to run or apply for any elective or appointive public office:
21 *Provided, further,* That if the offender is a juridical person, the penalty of imprisonment
22 shall be imposed on the president, chief executive officer, manager, chairperson and all
23 the members of the board, and other responsible officers thereof, and the fine shall be
24 equivalent to the zonal value of the land or forty percent (40%) of the shareholders
25 equity, as determined at the time of judgment whichever is higher, plus forfeiture of the
26 land in favor of the State for sale through public auction, the proceeds of which shall
27 automatically accrue to the Agrarian Reform Fund as provided for in Section 58 of this
28 Act.

29 **SEC. 63. Penalty for Reclassification of Protected Agricultural Lands and**
30 **Exceeding the Limit of Areas Allowed for Reclassification.** - Any person initiating,
31 causing, inducing, or abetting the reclassification of protected agricultural areas into non-
32 agricultural uses and exceeding the limits set forth under Section 20 of the LGC of 1991,
33 shall be penalized with imprisonment of twelve (12) years and a fine of not less than One
34 hundred thousand (P100,000.00) pesos, or both at the discretion of the Court: *Provided,*

1 That if the offender is a public official or employee, the penalty shall, in addition thereto,
2 include dismissal through permanent separation from the service, whether elected or
3 appointed, and forfeiture of entitlements accruing to the public position, and perpetual
4 disqualification to run or apply for any elective or appointive public position: *Provided,*
5 *further,* That if the offender is a juridical person, the penalty shall be imposed on the
6 president, chief executive officer, manager, chairperson and all the members of the
7 board, and other responsible officers thereof.

8 **SEC. 64. Payment of Disturbance Compensation.-** Following the order of
9 priority as enumerated in Section 22 of the CARP, as amended, qualified beneficiaries
10 such as agricultural lessees and share tenants, regular farm workers, seasonal farm
11 workers, other farm workers, actual tillers or occupants of public lands, collective, or
12 cooperative of the above-mentioned beneficiaries, and others directly working on the
13 land affected by agricultural land use conversion shall be entitled to the payment of
14 disturbance compensation equivalent to five (5) times the average of the gross harvests
15 on the landholding during the last five (5) preceding calendar years or a certain
16 percentage of the converted land, whichever is higher, as determined by the DAR.

18 **CHAPTER XIII**

19 **TRANSITORY AND FINAL PROVISIONS**

20 **SEC. 65. Convening of the NLUC.** - Within thirty (30) days from the effectivity
21 of this Act, the President shall convene the NLUC.

22 **SEC. 66. Implementing Rules and Regulations.** - Within six (6) months
23 from the effectivity of this Act, the NLUC shall promulgate the rules and regulations to
24 implement the provisions of this Act. Said rules and regulations shall be submitted to the
25 Congressional Oversight Committee for approval.

26 **SEC. 67. Congressional Oversight Committee on the Land Use Act.-**
27 There is hereby created a Congressional Oversight Committee which shall monitor the
28 implementation of this Act. It shall be composed of seven (7) members from the Senate
29 Committee on Environment and Natural Resources and seven (7) members from the
30 House of Representatives Committees on Natural Resources. The Chairpersons of the
31 Senate Committee on Environment and Natural Resources and the House of
32 Representatives Committee on Natural Resources shall be the Chair and Co-Chair of the
33 Congressional Oversight Committee, respectively. The other members from the Senate
34 shall be appointed by the Senate President based on proportional representation of the

1 parties or coalitions therein with at least one (1) senator representing the minority. The
2 other members from the House of Representatives shall be appointed by the Speaker
3 also based on proportional representation of the parties or coalitions therein with at least
4 one (1) member representing the minority.

5 The secretariat of the Oversight Committee shall be drawn from the existing
6 secretariat personnel of the committees comprising the oversight and the funding shall
7 be taken from the appropriations of both the Senate and the House of Representatives.

8 **SEC. 68. Appropriations.** - The appropriations for the National Land Use
9 Commission shall be taken from the budget of the Office of the President in the General
10 Appropriations Act in the year following the effectivity of this Act and shall be used to
11 carry out the initial operations of the National Land Use Commission. Thereafter,
12 additional sums as may be necessary for the full implementation of NLUC's functions shall
13 be included in the annual General Appropriations Act.

14 **SEC. 69. Review of Existing Land Use Plans.** - Provinces, cities, and
15 municipalities with existing land use plans shall review, revise, reconcile, and harmonize
16 the same with the guidelines and standards set forth under this Act within three (3) years
17 from the effectivity of this Act.

18 **SEC. 70. Repealing Clause.** - All republic acts, executive orders, rules and
19 regulations, and other issuances, or parts thereof, that are inconsistent with the
20 provisions of this Republic Act are hereby repealed or modified accordingly.

21 **SEC. 71. Non-impairment Clause.** - Nothing in this Act shall be construed as
22 to diminish, impair, or repeal rights recognized, granted, or available to marginalized or
23 basic sectors under existing laws including but not limited to Republic Act Nos. 7279,
24 6657, 8371, and 8550.

25 **SEC. 72. Separability Clause.** - If for any reason or reasons, any part or
26 provision of this Act shall be declared or held to be unconstitutional or invalid other parts
27 or provisions hereof, which are not affected thereby shall continue to be in full force and
28 effect.

29 **SEC. 73. Effectivity Clause.** - This Act shall take effect fifteen (15) days after
30 its publication in the Official Gazette or in at least two (2) national newspapers of general
31 circulation.

32 Approved,